

# KANSAS STATE DEPARTMENT OF EDUCATION

## FY 2024 – FY 2026 BUDGET SUMMARY

FIG. 1 **BUDGET SUMMARY, FY 2024 – FY 2026**

|                                 | Actual<br>FY 2024       | Agency<br>FY 2025       | Legislative Budget<br>Committee<br>FY 2025 | Agency<br>FY 2026       | Legislative Budget<br>Committee<br>FY 2026 |
|---------------------------------|-------------------------|-------------------------|--|-------------------------|--|
| <b>EXPENDITURES:</b>            |                         |                         |  |                         |  |
| <b>State Operations*</b>        | \$ 86,682,201           | \$ 80,373,695           | \$ 79,973,554                              | \$ 78,481,972           | \$ 77,285,331                              |
| Salaries and Wages              | 22,897,550              | 26,165,060              | 25,764,919                                 | 27,113,052              | 26,011,911                                 |
| Contractual Services            | 63,043,045              | 53,303,962              | 53,303,962                                 | 50,447,654              | 50,422,654                                 |
| Commodities                     | 570,594                 | 557,257                 | 557,257                                    | 442,444                 | 436,944                                    |
| Capital Outlay                  | 171,012                 | 347,416                 | 347,416                                    | 478,822                 | 413,822                                    |
| <b>State Aid and Assistance</b> | <b>\$ 6,584,027,500</b> | <b>\$ 6,494,705,723</b> | <b>\$ 6,492,138,612</b>                    | <b>\$ 6,726,282,012</b> | <b>\$ 6,600,400,888</b>                    |
| Aid to Local Units              | 6,426,132,454           | 6,414,024,497           | 6,411,457,386                              | 6,654,389,244           | 6,528,508,120                              |
| Other Assistance                | 157,895,046             | 80,681,226              | 80,681,226                                 | 71,892,768              | 71,892,768                                 |
| <b>Capital Budget and Debt</b>  | <b>\$ -</b>             | <b>\$ -</b>             | <b>\$ -</b>                                | <b>\$ -</b>             | <b>\$ -</b>                                |
| Capital Improvements            | -                       | -                       | -  | -                       | -  |
| Debt Service Principal          | -                       | -                       | -  | -                       | -  |
| Debt Service Interest           | -                       | -                       | -  | -                       | -  |
| <b>TOTAL</b>                    | <b>\$ 6,670,709,701</b> | <b>\$ 6,575,079,418</b> | <b>\$ 6,572,112,166</b>                    | <b>\$ 6,804,763,984</b> | <b>\$ 6,677,686,219</b>                    |
| <b>FINANCING:</b>               |                         |                         |  |                         |  |
| State General Fund              | \$ 4,551,832,956        | \$ 4,816,612,672        | \$ 4,796,257,350                           | \$ 5,137,990,840        | \$ 4,979,139,296                           |
| Children's Initiatives Fund     | 39,665,218              | 47,996,364              | 47,996,364                                 | 40,652,324              | 40,652,324                                 |
| Federal Funds                   | 1,084,181,106           | 692,977,094             | 692,576,933                                | 594,877,448             | 594,477,307                                |
| All Other Funds                 | 995,030,421             | 1,017,493,288           | 1,035,281,519                              | 1,031,243,372           | 1,063,417,292                              |
| <b>TOTAL</b>                    | <b>\$ 6,670,709,701</b> | <b>\$ 6,575,079,418</b> | <b>\$ 6,572,112,166</b>                    | <b>\$ 6,804,763,984</b> | <b>\$ 6,677,686,219</b>                    |
| <b>PERCENTAGE CHANGE:</b>       |                         |                         |  |                         |  |
| State General Fund              | 4.1 %                   | 5.8 %                   | (0.4) %                                    | 6.7 %                   | (3.1) %                                    |
| All Funds                       | 1.1 %                   | (1.4) %                 | (0.0) %                                    | 3.5 %                   | (1.9) %                                    |
| FTE Positions                   | 267.9                   | 270.9                   | 262.9                                      | 276.9                   | 262.9                                      |

\* Note: Expenditures for debt service interest are reflected under "Capital Budget and Debt."

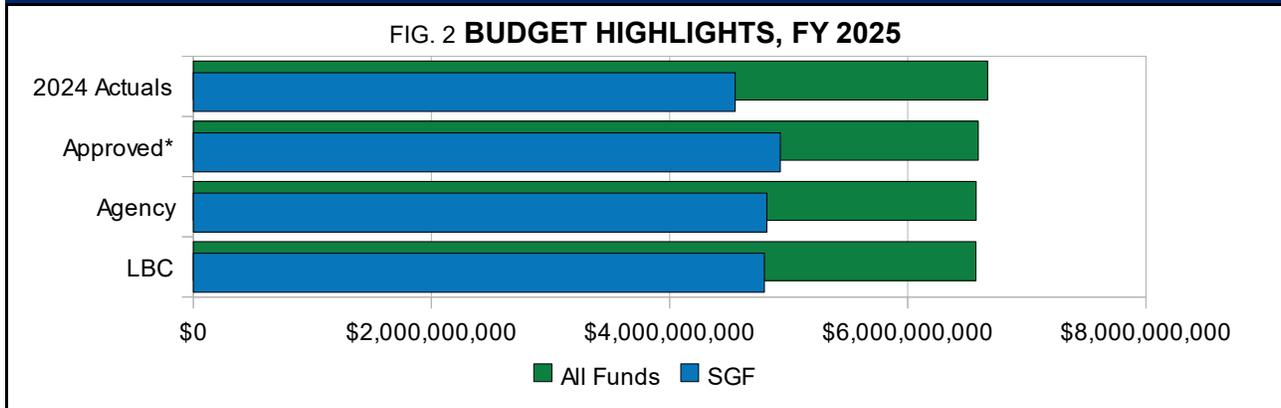
### AGENCY OVERVIEW

The Kansas State Department of Education (KSDE) is overseen by the ten-member elected State Board of Education (State Board), which is established by the *Kansas Constitution*. The State Board is responsible for the general supervision of public schools and educational interests of the State, except those under the jurisdiction of the Kansas Board of Regents. Its duties include accrediting elementary and secondary schools, establishing standard courses of study in the public schools, licensing teachers and administrators, approving public and private teacher education programs, and administering a variety of state and federal aid programs.

The State Board appoints a Commissioner of Education, who is responsible for the administration of KSDE and serves at the pleasure of the State Board. KSDE consists of three main offices:

- The **Office of the Commissioner** oversees those agency functions that provide services to the entire agency, including human resources and legal services.
- The **Division of Fiscal and Administrative Services** supervises the financial aspects of the agency, including preparation of the budget for KSDE and the distribution and audit of state aid payments to schools.
- The **Division of Learning Services** oversees the State's assessed and non-assessed curricular standards; state assessments; planning, research, data analysis, and reporting requirements; educator licensure; and the review of educator training programs at all Kansas institutions of higher education.

# FY 2025 ANALYSIS



\* Note: Includes SGF reappropriations.

**FIG. 3 BUDGET COMPARISON, FY 2025**

| Fund            | 2024 Actuals            | 2025 Approved*          | 2025 Agency             | Agency Change from Previous-Year Actuals |                | Agency Change from Approved* |                |
|-----------------|-------------------------|-------------------------|-------------------------|--|----------------|------------------------------|----------------|
| SGF             | \$ 4,551,832,956        | \$ 4,929,489,233        | \$ 4,816,612,672        | \$ 264,779,716                           | 5.8 %          | \$ (112,876,561)             | (2.3) %        |
| All Other Funds | 2,118,876,745           | 1,662,657,036           | 1,758,466,746           | (360,409,999)                            | (17.0)         | 95,809,710                   | 5.8            |
| <b>TOTAL</b>    | <b>\$ 6,670,709,701</b> | <b>\$ 6,592,146,269</b> | <b>\$ 6,575,079,418</b> | <b>\$ (95,630,283)</b>                   | <b>(1.4) %</b> | <b>\$ (17,066,851)</b>       | <b>(0.3) %</b> |

\* Note: Includes SGF reappropriations.

## BUDGET ANALYSIS

**FIG. 4 SUMMARY OF BUDGET REQUEST, FY 2025**

|   | SGF                     | Agency All Funds        | FTE          | Legislative Budget Committee SGF | Legislative Budget Committee All Funds | FTE          |
|---|-------------------------|-------------------------|--------------|----------------------------------|--|--------------|
| <b>Approved, FY 2025</b>                              | <b>\$ 4,929,489,233</b> | <b>\$ 6,592,146,269</b> | <b>267.9</b> | <b>\$ 4,927,386,856</b>          | <b>\$ 6,590,043,892</b>                | <b>267.9</b> |
| 2024 H. Sub. for SB 387 and HB 2551                   | 4,907,923,766           | 6,568,051,345           | 267.9        | 4,907,923,766                    | 6,568,051,345                          | 267.9        |
| 1. SGF Reappropriation                                | 21,565,467              | 21,565,467              | -            | 19,463,090                       | 19,463,090                             | -            |
| 2. Other Reappropriations                             | -                       | 2,529,457               | -            | -                                | 2,529,457                              | -            |
| <b>Supplemental Requests</b>                          | <b>\$ -</b>             | <b>\$ -</b>             | <b>-</b>     | <b>\$ -</b>                      | <b>\$ -</b>                            | <b>-</b>     |
| 3. No Supplemental Requests                           | -                       | -                       | -            | -                                | -                                      | -            |
| <b>Other Changes</b>                                  | <b>\$ (112,876,561)</b> | <b>\$ (17,066,851)</b>  | <b>3.0</b>   | <b>\$ (131,129,506)</b>          | <b>\$ (17,931,726)</b>                 | <b>(5.0)</b> |
| 4. State Aid Return to Spring 2024 Consensus Estimate | (112,876,561)           | (19,463,090)            | -            | (112,876,561)                    | (19,463,090)                           | -            |
| 5. Salaries and Wages                                 | 29                      | 692,076                 | 3.0          | 29                               | 291,935                                | (5.0)        |
| 6. Transfer Cash Balance to SGF (OT)                  | -                       | -                       | -            | -                                | -                                      | -            |
| 7. Fall 2024 Education Consensus Estimate             | -                       | -                       | -            | (18,252,945)                     | (464,734)                              | -            |
| 8. All Other Adjustments                              | (29)                    | 1,704,163               | -            | (29)                             | 1,704,163                              | -            |
| <b>TOTAL</b>  | <b>\$ 4,816,612,672</b> | <b>\$ 6,575,079,418</b> | <b>270.9</b> | <b>\$ 4,796,257,350</b>          | <b>\$ 6,572,112,166</b>                | <b>262.9</b> |

### 1. SGF REAPPROPRIATION

The agency carried over \$21.6 million unspent SGF moneys from FY 2024 into FY 2025. This includes the following:

- State Foundation Aid (\$9.8 million SGF);
- Supplemental State Aid (\$9.7 million SGF);
- School District Juvenile Detention Facilities and Flint Hill Job Corps Center Grants (\$2.1 million SGF); and
- Special Education State Aid (\$23,875 SGF).

The agency plans to use the reappropriated funds for the same purposes as they were originally designated for in FY 2024.

- **LBC:** Delete \$2.1 million SGF to remove the reappropriation for state aid to juvenile detention facilities and Flint Hills Job Corps Center grants (\$2,078,502), which was due to fewer students in the juvenile detention facilities than anticipated, and Special Education State Aid (\$23,875) in FY 2025. All reappropriation lapses will be reconsidered during the 2025 Legislative Session.

## **2. OTHER REAPPROPRIATIONS**

The agency carried over \$2.5 million in Children's Initiative Fund (CIF) and Kansas Endowment for Youth (KEY) moneys from FY 2024 into FY 2025. This includes the following:

- Early Childhood Block Grant (\$1.2 million CIF);
- Early Childhood Infrastructure (\$614,310 CIF);
- Imagination Library (\$327,144 CIF);
- Parents as Teachers (\$172,234 CIF);
- Pre-K Pilot (\$44,504 CIF); and
- Children's Cabinet Administration: (\$185,417 KEY).

## **3. SUPPLEMENTAL CHANGES**

The agency's revised request did not include any supplemental requests in FY 2025.

## **4. STATE AID RETURN TO SPRING 2024 CONSENSUS ESTIMATE**

The agency's revised request includes an adjustment to return to the Spring 2024 Education Consensus numbers in FY 2025. This is a decrease of \$19.5 million, including an SGF decrease of \$112.9 million, from the agency's approved FY 2025 budget.

- **Agency:** Delete \$19.5 million, including a deletion of \$112.9 million SGF, to return the agency's state aid to the Spring 2024 Consensus numbers in FY 2025.
- **LBC:** No change.

## **5. SALARIES AND WAGES**

The agency's revised request includes an increase of \$692,076, including \$29 SGF, for salaries and wages and a net increase of 3.0 FTE positions in FY 2025. The increase is primarily attributable to the agency adding 8.0 FTE positions and eliminating 5.0 FTE positions.

The new FTE positions include:

- 4.0 FTE positions in Information Technology, mostly due to a new federal Statewide Longitudinal Data Systems grant received by the agency;
- 2.0 FTE positions in the Child Nutrition and Wellness program;
- 1.0 FTE position in the Administration program for the Teacher Licensure program; and
- 1.0 FTE position in Special Education Services program for a new Coordinator position.

The eliminated FTE positions were:

- 2.0 FTE positions in the Career and Technical Education program;
- 1.0 FTE position in the Administration program for a position in Accreditation and Design;
- 1.0 FTE position in Information Technology; and
- 1.0 FTE position in the Children's Cabinet.

The agency indicates that the new FTE positions are primarily funded by non-SGF money, including federal grants and the agency's teacher licensure fee fund.

- **Agency:** Add \$692,076, including \$29 SGF, for salaries and wages and add 3.0 FTE positions in FY 2025.
- **LBC:** Delete \$400,141, all from federal funds, for salaries and wages and delete 8.0 FTE positions in FY 2025. This leaves an increase of \$291,935, including \$29 SGF, for cost indices changes in FY 2025.

## **6. TRANSFER CASH BALANCE TO SGF (OT)**

The agency's revised request includes the inclusion of language for the authority to transfer the cash balance in the School District Capital Improvements Fund to the SGF in FY 2025. There is currently a cash balance of \$328 in the fund due to a check being received by a school district after the final 2023 payment was processed. As of FY 2024, Capital Improvement State Aid is funded as a demand transfer, and the School District Capital Improvements Fund is no longer used to process state aid payments. Therefore, the agency is requesting that language be added to the appropriations bill authorizing the transfer of this cash balance to the SGF in FY 2025.

- **Agency:** Add language for the authority to transfer the cash balance in the School District Capital Improvements Fund to the SGF in FY 2025.
- **LBC:** Delete language for the authority to transfer the cash balance in the School District Capital Improvements Fund to the SGF in FY 2025.

## **7. FALL EDUCATION CONSENSUS ESTIMATE**

The Fall 2024 Education Consensus estimate includes a decrease of \$464,734, including an SGF decrease of \$18.3 million, to fully adopt the Fall 2024 Consensus numbers in FY 2025, along with item number 4. [*Staff Note:* A full breakdown of the Fall 2024 Consensus can be found in the Special Topics section of this Budget Summary.]

- **LBC:** Delete \$464,734, including a deletion of \$18.3 million SGF, to adopt the Fall 2024 Consensus numbers in FY 2025.

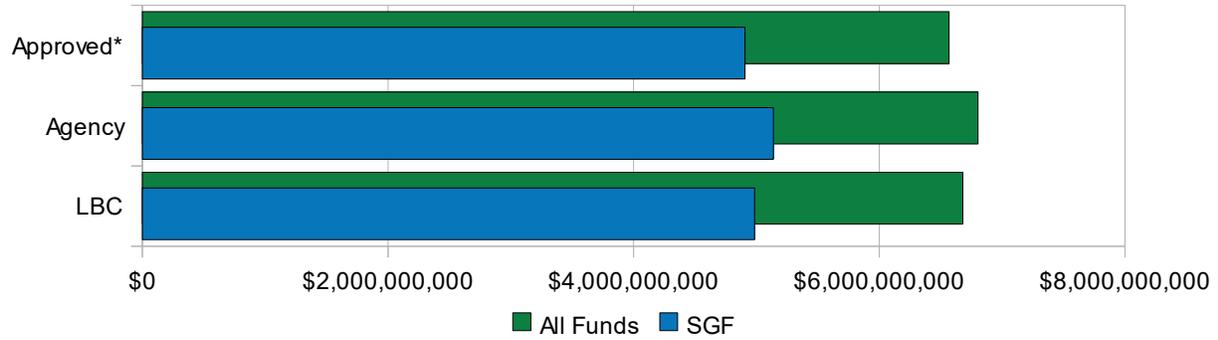
## **8. ALL OTHER ADJUSTMENTS**

The agency's revised request includes an additional \$1.7 million, including a decrease of \$29 SGF, as the sum of all other adjustments in FY 2025.

- **Agency:** Add \$1.6 million all funds, including a deletion of \$29 SGF, for all other adjustments in FY 2025.
- **LBC:** No change.

# FY 2026 ANALYSIS

FIG. 5 BUDGET HIGHLIGHTS, FY 2026



\* Note: Reflects legislative-approved expenditures for FY 2025, excluding reappropriations.

FIG. 6 BUDGET HIGHLIGHT CHANGES, FY 2026

| Fund            | 2025 Agency             | 2025 Approved*          | 2026 Agency             | Agency Change from Previous-Year Agency | Agency Change from Approved* |
|-----------------|-------------------------|-------------------------|-------------------------|---|------------------------------|
| SGF             | \$ 4,816,612,672        | \$ 4,907,923,766        | \$ 5,137,990,840        | \$ 321,378,168 6.7 %                    | \$ 230,067,074 4.7 %         |
| All Other Funds | 1,758,466,746           | 1,660,127,579           | 1,666,773,144           | (91,693,602) (5.2)                      | 6,645,565 0.4                |
| <b>TOTAL</b>    | <b>\$ 6,575,079,418</b> | <b>\$ 6,568,051,345</b> | <b>\$ 6,804,763,984</b> | <b>\$ 229,684,566 3.5 %</b>             | <b>\$ 236,712,639 3.6 %</b>  |

\* Note: Reflects legislative-approved expenditures for FY 2025, excluding reappropriations.

## BUDGET ANALYSIS

FIG. 7 SUMMARY OF BUDGET REQUEST, FY 2026

|   | Agency                  |                         |              | Legislative Budget Committee |                         |              |
|---|-------------------------|-------------------------|--------------|------------------------------|-------------------------|--------------|
|   | SGF                     | All Funds               | FTE          | SGF                          | All Funds               | FTE          |
| <b>Approved, FY 2025</b>                      | <b>\$ 4,907,923,766</b> | <b>\$ 6,568,051,345</b> | <b>267.9</b> | <b>\$ 4,907,923,766</b>      | <b>\$ 6,568,051,345</b> | <b>267.9</b> |
| 2024 H. Sub for SB 387 and HB 2551            | 4,907,923,766           | 6,568,051,345           | 267.9        | 4,907,923,766                | 6,568,051,345           | 267.9        |
| <b>Enhancement Requests</b>                   | <b>\$ 105,464,297</b>   | <b>\$ 105,368,377</b>   | <b>6.0</b>   | <b>\$ -</b>                  | <b>\$ -</b>             | <b>-</b>     |
| 1. Special Education State Aid 3-year Plan    | 87,574,215              | 87,574,215              | -            | -                            | -                       | -            |
| 2. Safe and Secure Schools                    | 10,000,000              | 10,000,000              | -            | -                            | -                       | -            |
| 3. Professional Development                   | 4,480,000               | 4,480,000               | -            | -                            | -                       | -            |
| 4. Mentor Teacher Program                     | 1,000,000               | 1,000,000               | -            | -                            | -                       | -            |
| 5. Replace SFRF E-Rate Funding                | 1,000,000               | 1,000,000               | -            | -                            | -                       | -            |
| 6. Implement 2024 House Sub. for SB 387       | 626,500                 | 626,500                 | 6.0          | -                            | -                       | -            |
| 7. CTE Transportation                         | 517,662                 | 517,662                 | -            | -                            | -                       | -            |
| 8. State Board of Education Compensation      | 170,000                 | 170,000                 | -            | -                            | -                       | -            |
| 9. Replace E-Rate Transfer from KBOR          | 95,920                  | -                       | -            | -                            | -                       | -            |
| <b>Other Changes</b>                          | <b>\$ 124,602,777</b>   | <b>\$ 131,344,262</b>   | <b>3.0</b>   | <b>\$ 71,215,530</b>         | <b>\$ 109,634,874</b>   | <b>(5.0)</b> |
| 10. State Aid Return to Spring 2024 Consensus | 124,496,361             | 231,667,753             | -            | 124,496,361                  | 231,667,753             | -            |
| 11. State Aid and Other Assistance Changes    | -                       | (107,732,718)           | -            | -                            | (107,732,718)           | -            |
| 12. Contractual Services                      | 36,213                  | 6,434,963               | -            | 36,213                       | 6,434,963               | -            |
| 13. Salaries and Wages                        | 166,248                 | 939,068                 | 3.0          | 166,248                      | 538,927                 | (5.0)        |
| 14. 20-Mill Levy Reauthorization              | -                       | -                       | -            | -                            | -                       | -            |
| 15. Additional Legislative Requests           | -                       | -                       | -            | -                            | -                       | -            |

FIG. 7 **SUMMARY OF BUDGET REQUEST, FY 2026**

|  | Agency                  |                         |              | Legislative Budget Committee |                         |              |
|--|-------------------------|-------------------------|--------------|------------------------------|-------------------------|--------------|
|  | SGF                     | All Funds               | FTE          | SGF                          | All Funds               | FTE          |
| <b>Approved, FY 2025</b>                   | <b>\$ 4,907,923,766</b> | <b>\$ 6,568,051,345</b> | <b>267.9</b> | <b>\$ 4,907,923,766</b>      | <b>\$ 6,568,051,345</b> | <b>267.9</b> |
| 16. Fall 2024 Education Consensus Estimate | -                       | -                       | -            | (53,387,247)                 | (21,309,247)            | -            |
| 17. All Other Adjustments                  | (96,045)                | 35,196                  | -            | (96,045)                     | 35,196                  | -            |
| <b>TOTAL</b>                               | <b>\$ 5,137,990,840</b> | <b>\$ 6,804,763,984</b> | <b>276.9</b> | <b>\$ 4,979,139,296</b>      | <b>\$ 6,677,686,219</b> | <b>262.9</b> |

**1. SPECIAL EDUCATION STATE AID 3-YEAR PLAN**

The agency's request includes an enhancement of \$87.6 million SGF for Special Education State Aid for FY 2026 for the first year of a three-year plan to get to 92.0 percent in excess costs. KSA 72-3422 provides for Special Education Services State Aid to equal 92.0 percent of excess costs for special education in Kansas. Percentage of excess costs for FY 2025 was expected to equal 75.7 percent during the Fall 2024 Education Consensus Estimates. Because federal and state law require the provision of special education services, school districts must finance any excess costs not funded by the State from their general funds or supplemental general funds, reducing the amount available for general education services.

FIG. 8 **SPECIAL EDUCATION STATE AID ENHANCEMENT REQUEST: 3-YEAR PLAN**

| Fiscal Year | Estimated Excess Costs | Estimated State Aid | Percentage of Excess Costs | Additional Cost |
|-------------|------------------------|---------------------|----------------------------|-----------------|
| 2025        | \$ 796,914,109         | \$ 603,518,818*     | 75.7 %                     | \$ -            |
| 2026        | 851,564,096            | 688,593,033         | 80.9                       | 87,574,215      |
| 2027        | 894,142,301            | 776,167,248         | 86.8                       | 87,574,215      |
| 2028        | 938,849,416            | 863,741,463         | 92.0                       | 87,574,215      |

\*Note: FY 2025 includes \$2.5 million ARPA funds, which are not included in future years.

If the Legislature appropriated the requested funding in each fiscal year, the percent of excess cost would equal 80.9 percent for FY 2026, 86.8 percent for FY 2027, and 92.0 percent for FY 2028. The plan also assumes special education excess costs growth of 5.0 percent per year. The agency would annually recalculate the amount needed to reach 92.0 percent of excess costs by FY 2028. [Staff Note: The agency's enhancement request was submitted before the Fall 2024 Education Consensus, so the estimates for FY 2026 and FY 2027 may vary from that estimate.]

- **Agency:** Add \$87.6 million SGF to increase Special Education State Aid for FY 2026 as part of a three-year plan to get to 92.0 percent excess costs.
- **LBC:** Delete \$87.6 million SGF to not increase Special Education State Aid for FY 2026 as part of a three-year plan to get to 92.0 percent excess costs.

**2. SAFE AND SECURE SCHOOLS**

The agency's request includes an enhancement of \$10.0 million SGF to the Safe and Secure Schools Grants program for FY 2026. This would give the program a total of \$15.0 million SGF. The Legislature appropriated \$5.0 million per year in FY 2024 and FY 2025. In FY 2024, this covered grants for 193 school districts in Kansas. The agency indicates that based on the FY 2024 applications for the grant, \$15.0 million would have funded all requested state aid.

- **Agency:** Add \$10.0 million SGF for the Safe and Secure Schools Grants program for FY 2026.
- **LBC:** Delete \$10.0 million SGF for the Safe and Secure Schools Grants program for FY 2026.

### 3. PROFESSIONAL DEVELOPMENT

The agency's request includes an enhancement for an additional \$4.5 million SGF for the Professional Development program for FY 2026. This would bring the total appropriation to \$6.25 million for FY 2026 and would fully fund the program. The program received appropriations of \$1.8 million SGF each year in FY 2023, FY 2024, and FY 2025.

Per KSA 72-2551, Professional Development State Aid should be the lesser of 0.5 percent of a school district's general fund or 50.0 percent of actual expenditures for an approved professional development program. Professional Development State Aid is to promote the continual professional development of all certified personnel serving in K-12 schools in Kansas.

- **Agency:** Add \$4.5 million SGF to fully fund the Professional Development program for FY 2026.
- **LBC:** Delete \$4.5 million SGF to not fully fund the Professional Development program for FY 2026.

### 4. MENTOR TEACHER PROGRAM

The agency's request includes an enhancement for an additional \$1.0 million SGF in funding for the Mentor Teacher program for FY 2026. This would bring the total appropriation to \$2.3 million SGF for FY 2026. This program is governed by KSA 72-2561 through 72-2564, and specifies that probationary teachers are provided support and assistance from an on-site mentor teacher for the first three years of the probationary teacher's career. State law provides aid to school districts for up to \$1,000 per mentor teacher.

Absent the enhancement, the stipend would continue to allow for \$1,000 for each mentor assisting first-year teachers, \$500 for mentors assisting second-year teachers, and \$250 for mentors assisting third-year teachers.

With the enhancement, all mentor teachers in the program would receive the \$1,000 stipend, whether they are mentors for first-year teachers, second-year teachers, or third-year teachers.

- **Agency:** Add \$1.0 million SGF for the Mentor Teacher program for FY 2026.
- **LBC:** Delete \$1.0 million SGF for the Mentor Teacher program for FY 2026.

### 5. REPLACE SFRF E-RATE FUNDING

The agency's request includes an enhancement for \$1.0 million SGF to replace the State Fiscal Recovery Fund (SFRF) for FY 2026. From FY 2019 through FY 2022, this program was SGF funded. This funding currently provides the 10.0 percent state match for the E-Rate program. The last applications supported by the SFRF funds will be those submitted in 2024, according to the agency. The agency indicates that any

unused SGF funds would be lapsed each year.

The E-Rate program provides discounts on high-speed internet access and telecommunications in eligible schools and libraries nationwide. Priority is given to schools and libraries in low-income and rural areas. Discounts range from 20.0 to 90.0 percent of the cost of eligible services and are calculated at the school district level. The original goal was to ensure every Kansas school had internet speeds of 100 megabytes per second (mbps), and that goal was achieved during FY 2022. Since then, the Federal Communications Commission raised the recommended school internet speed to 1,000 mbps.

- **Agency:** Add \$1.0 million SGF for the E-Rate program state match for FY 2026.
- **LBC:** Delete \$1.0 million SGF for the E-Rate program state match for FY 2026.

## 6. IMPLEMENT 2024 HOUSE SUB. FOR SB 387

The agency's request includes an enhancement of \$626,500 SGF and 6.0 FTE positions to implement the provisions of 2024 House Sub. for SB 387. The agency indicates that without these positions, KSDE will not be able to effectively implement the legislation from House Sub. for SB 387. Additionally, the agency shared that reporting requirements and administrative responsibilities have increased since 2021 without any additional appropriations to support the additional work needed within the agency. The new positions include the following:

| Position Title               | Program (Subprogram)              | Total Cost | FTE Count |
|------------------------------|-----------------------------------|------------|-----------|
| Application Developer        | Administration (IT)               | \$ 210,000 | 2.0       |
| Auditor                      | Administration (Fiscal Auditing)  | 232,000    | 2.0       |
| Coordinator                  | Standards and Assessment Services | 88,500     | 1.0       |
| Education Program Consultant | Standards and Assessment Services | 96,000     | 1.0       |

The enhancement request includes \$531,000 SGF for salaries and wages, \$65,000 SGF for furniture and equipment, and \$25,000 SGF for contractual services.

- **Agency:** Add \$625,000 SGF and 6.0 FTE positions to implement provisions of 2024 House Sub. for SB 387 for FY 2026.
- **LBC:** Delete \$625,000 SGF and 6.0 FTE positions to not implement provisions of 2024 House Sub. for SB 387 for FY 2026.

## 7. CTE TRANSPORTATION

The agency's request includes \$517,622 SGF to fully fund the Career and Technical Education (CTE) Transportation program for FY 2026. Under this program, the State reimburses school districts for a portion of the costs to transport 11th and 12th grade students to post-secondary vocational programs. Each school district's reimbursement is based on the total number of miles driven and the size of the vehicle used to transport the students. This enhancement request would increase total funding for the program to \$2.0 million SGF for FY 2026 and would fully fund the program.

- **Agency:** Add \$517,662 SGF to fully fund the Career and Technical Education Transportation Program for FY 2026.

- **LBC:** Delete \$517,662 SGF to not fully fund the Career and Technical Education Transportation Program for FY 2026.

## **8. STATE BOARD OF EDUCATION COMPENSATION**

The agency's request includes \$170,000 SGF to increase the compensation of the members of the Kansas State Board of Education for FY 2026. Since the 1970s, the State Board members' salaries have been tied to the state legislative salaries in KSA 72-253. With the passage of 2023 SB 229, salaries were increased for all statewide elected officials except for State Board of Education members and legislators. The Legislature will also receive a salary increase starting at the beginning of the 2025 Legislative Session due to the recommendations of the Legislative Compensation Committee.

The agency indicates that the State Board is still considering two ways of implementing this pay increase, although both will have the same fiscal impact of \$170,000. The first option would be to increase the daily rate from \$88.66 per day to \$286.67 per day. The second option would be to convert to an annual salary (plus subsistence) based on an average of 78 days worked per fiscal year at a rate of \$286.67 per day.

- **Agency:** Add \$170,000 SGF to increase compensation for State Board of Education members for FY 2026.
- **LBC:** Delete \$170,000 SGF to not increase compensation for State Board of Education members for FY 2026.

## **9. REPLACE E-RATE TRANSFER FROM KANSAS BOARD OF REGENTS (KBOR)**

The agency's request includes an enhancement of \$95,920 SGF to replace a transfer from the Kansas Board of Regents (KBOR) for the E-Rate system. Since 2014, the Legislature has authorized an annual transfer from KBOR's federal USAC E-Rate program fund to KSDE in order to help fund the agency's work with school districts that participate in the E-Rate program. According to the agency, KBOR has requested that no additional transfers be made out of the fund. Therefore, the agency requests that KSDE's E-Rate expenditures move from the agency's E-Rate fund (2157-2157) to the agency's SGF appropriation for agency operations (1000-0053), resulting in an increase in SGF expenditures and a decrease in special revenue fund expenditures by the same amount.

- **Agency:** Add \$95,920 SGF for the E-Rate program for FY 2026 and delete language regarding the transfer from KBOR to KSDE for the E-Rate program for FY 2026.
- **LBC:** Delete \$95,920 SGF for the E-Rate program for FY 2026 and include language regarding the transfer from KBOR to KSDE for the E-Rate program for FY 2026.

## **10. STATE AID RETURN TO SPRING 2024 CONSENSUS**

The agency's request includes an adjustment to return to the Spring 2024 Education Consensus numbers for FY 2026. This is an increase of \$231.7 million, including an increase of \$124.5 million SGF, from the agency's approved FY 2025 budget.

- **Agency:** Add \$231.7 million, including an addition of \$124.5 million SGF, to return the agency's state aid to the Spring 2024 Consensus numbers for FY 2026.

- **LBC:** No change.

## **11. STATE AID AND OTHER ASSISTANCE CHANGES**

The agency's request includes a decrease of \$107.7 million in State Aid and Other Assistance for FY 2026. This is mainly due to an expected decrease within federal funds of \$101.7 million, including a decrease in American Rescue Plan Act (ARPA) funding of \$40.0 million and a decrease in Elementary and Secondary School Aid of \$89.5 million, slightly offset by an anticipated increase in Special Education State Grants of \$20.8 million. Additionally, there is a decrease of \$4.9 million in CIF funds, due to the one-time funding of \$5.0 million in FY 2025 for a public-private partnership within the Children's Cabinet.

- **Agency:** Delete \$107.7 million, all from special revenue funds and federal funds, for State Aid and Other Assistance for FY 2026.
- **LBC:** No change.

## **12. CONTRACTUAL SERVICES**

The agency's request includes an increase of \$6.4 million, including \$36,213 SGF, in contractual services for FY 2026. This is mainly due to an increase of \$6.2 million for other professional fees. The SGF increase is mainly due to an increase of \$35,991 SGF in operating expenditures in the Special Education program.

- **Agency:** Add \$6.4 million, including \$36,213 SGF, for contractual services for FY 2026.
- **LBC:** No change.

## **13. SALARIES AND WAGES**

The agency's request includes an increase of \$939,068, including \$166,248 SGF, for salaries and wages and an additional 3.0 FTE positions for FY 2026. These FTE positions are the same as those added in FY 2025 and are not in addition to the 3.0 FTE positions requested in FY 2025.

- **Agency:** Add \$939,068, including \$166,248 SGF, for salaries and wages and add 3.0 FTE positions for FY 2026.
- **LBC:** Delete \$400,141, all from federal funds, for salaries and wages and delete 8.0 FTE positions in FY 2025. This leaves an increase of \$538,927, including \$166,248 SGF, for cost indices changes for FY 2026.

## **14. 20-MILL REAUTHORIZATION**

The agency also requests reauthorization of the 20-mill property tax levy for FY 2026 and FY 2027. KSA 72-5142 establishes the statewide property tax for K-12 education and can only be authorized for two years. It was last reauthorized by 2023 House Sub. for SB 113.

- **Agency:** Add language reauthorizing the 20-mills property tax levy for K-12 education for FY 2026 and FY 2027.
- **LBC:** Do not add language reauthorizing the 20-mills property tax levy for K-12 education for FY 2026 and FY 2027.

## 15. ADDITIONAL LEGISLATIVE REQUESTS

The agency also requests the following to be considered by the Legislature for FY 2026:

- **Inter-Fund Transfers.** The agency requests continued authority to allow the Director of the Budget to transfer funds between the agency's SGF accounts for FY 2026. The Legislature has authorized this language annually since 2019.
- **State Safety Fund Distribution.** The agency requests proviso language that allows the agency to distribute state aid from the State Safety Fund whenever funds are available for FY 2026, rather than by November 1st. Because the agency expressed concern with the cash balance carried year to year, the Legislature has approved similar proviso language for every year since FY 2018.
- **Income Tax Refund Donations.** The agency requests continued authority for FY 2025 to distribute donations of income tax refunds made by Kansas taxpayers to all school districts. Under KSA 79-3221n, Kansas taxpayers may donate all or a portion of their income tax refund or donate funds in addition to their tax liability to a unified school district (USD) of their choice. The continued authority to distribute funding would be used when a specific school district is not chosen by the taxpayer donating funds.
- **Agency:** Add language allowing the agency to transfer money within SGF accounts, distribute State Safety Fund aid when available, and distribute donations of income tax refunds to all schools for FY 2026.
- **LBC:** Do not add language allowing the agency to transfer money within SGF accounts, distribute State Safety Fund aid when available, and distribute donations of income tax refunds to all schools for FY 2026.

## 16. FALL 2024 EDUCATION CONSENSUS ESTIMATE

The Fall 2024 Education Consensus estimate includes a decrease of \$21.3 million, including an SGF decrease of \$53.4 million, to fully adopt the Fall 2024 Consensus numbers for FY 2026, along with Item 10. [*Staff Note:* A full breakdown of the Fall 2024 Consensus can be found in the Special Topics section of this Budget Summary.]

- **LBC:** Delete \$21.3 million, including \$53.4 million SGF, to adopt the Fall 2024 Consensus numbers for FY 2026.

## 17. ALL OTHER ADJUSTMENTS

The agency's request includes an increase of \$35,196 all funding, including a decrease of \$96,045 SGF, for all other adjustments for FY 2026.

- **Agency:** Add \$35,196 all funds, including a deletion of \$96,045 SGF, for all other adjustments for FY 2026.
- **LBC:** No change.

## REFERENCE TABLES

**FIG. 10 10-YEAR EXPENDITURE HISTORY, FY 2017 – FY 2026**

| Fiscal Year                 | SGF              | Change | All Funds        | Change   | FTE   | CPI-U Change** |
|-----------------------------|------------------|--------|------------------|----------|-------|----------------|
| FY 2017                     | \$ 3,097,236,480 | 2.9 %  | \$ 4,599,737,355 | (19.4) % | 247.4 | 0.0 %          |
| FY 2018                     | 3,390,857,264    | 9.5    | 4,943,610,398    | 7.5      | 257.0 | 0.2            |
| FY 2019                     | 3,494,697,693    | 3.1    | 5,056,079,135    | 2.3      | 267.3 | 0.0            |
| FY 2020                     | 3,977,442,487    | 13.8   | 5,528,722,405    | 9.3      | 264.2 | 0.8            |
| FY 2021                     | 3,930,804,138    | (1.2)  | 5,666,871,028    | 2.5      | 261.9 | 2.4            |
| FY 2022                     | 4,118,453,102    | 4.8    | 6,231,082,025    | 10.0     | 262.6 | 9.2            |
| FY 2023                     | 4,372,657,207    | 6.2    | 6,597,877,956    | 5.9      | 258.3 | 5.8            |
| FY 2024                     | 4,551,832,956    | 4.1    | 6,670,709,701    | 1.1      | 267.9 | 3.0            |
| FY 2025 Agency              | 4,816,612,672    | 5.8    | 6,575,079,418    | (1.4)    | 270.9 | 2.5            |
| FY 2026 Agency              | 5,137,990,840    | 6.7    | 6,804,763,984    | 3.5      | 276.9 | 2.4            |
| 10-Yr. Chg. (FY 2017– 2026) | \$ 2,040,754,360 | 65.9 % | \$ 2,205,026,629 | 47.9 %   | 29.5  | 33.4 %         |
| 3-Yr. Avg. (FY 2022– 2024)* | \$ 4,347,647,755 |        | \$ 6,499,889,894 |          | 262.9 |                |

\* Note: Reflects three most recent years of actuals data.

\*\* Note: Consumer Price Index – All Urban Consumers estimate for FY 2025 and FY 2026 is from the Consensus Revenue Estimating Group.

**FIG. 11 EXPENDITURES BY PROGRAM, FY 2024 – FY 2026**

| Program                               | Actual<br>FY 2024       | Agency<br>FY 2025       | LBC<br>FY 2025          | Agency<br>FY 2026       | LBC<br>FY 2026          |
|---------------------------------------|-------------------------|-------------------------|-------------------------|-------------------------|-------------------------|
| <b>Operating Expenditures:</b>        |                         |                         |                         |                         |                         |
| Administration                        | \$ 16,948,046           | \$ 17,985,925           | \$ 17,575,784           | \$ 18,358,647           | \$ 17,516,506           |
| Career & Technical                    | 1,522,936               | 1,539,916               | 1,539,916               | 1,571,056               | 1,571,056               |
| Education                             |                         |                         |                         |                         |                         |
| Child Nutrition & Wellness            | 3,386,286               | 4,244,847               | 4,244,847               | 4,144,706               | 4,144,706               |
| COVID-19 Programs                     | 24,781,747              | 14,454,826              | 14,454,826              | 14,363,179              | 14,363,179              |
| Financial Aid                         | 4,800,000               | 4,800,000               | 4,800,000               | 4,800,000               | 4,800,000               |
| Governance of Education               | 379,643                 | 417,289                 | 417,289                 | 594,573                 | 424,573                 |
| Special Education Services            | 15,227,018              | 15,894,647              | 15,894,647              | 14,269,402              | 14,269,402              |
| Standards & Assessments               | 12,141,860              | 11,819,702              | 11,819,702              | 12,737,571              | 12,553,071              |
| Title Programs & Services             | 4,381,073               | 4,419,728               | 4,419,728               | 4,720,622               | 4,720,622               |
| <i>Subtotal–State Operations</i>      | \$ 83,568,609           | \$ 75,576,880           | \$ 75,166,739           | \$ 75,559,756           | \$ 74,363,115           |
| Children's Cabinet                    | \$ 3,113,592            | \$ 4,796,815            | \$ 4,796,815            | \$ 2,922,216            | \$ 2,922,216            |
| <i>Total - Operating Expenditures</i> | \$ 86,682,201           | \$ 80,373,695           | \$ 79,963,554           | \$ 78,481,972           | \$ 77,285,331           |
| <b>State Aid and Other</b>            |                         |                         |                         |                         |                         |
| <b>Assistance:</b>                    |                         |                         |                         |                         |                         |
| Administration                        | \$ 8,235                | \$ 1,497,000            | \$ 1,497,000            | \$ 1,560,850            | \$ 1,560,850            |
| Career & Technical                    | -                       | -                       | -0                      | -                       | -                       |
| Education                             |                         |                         |                         |                         |                         |
| Child Nutrition & Wellness            | 28,338                  | -                       | -                       | -                       | -                       |
| COVID-19 Programs                     | 419,153,772             | 124,805,852             | 124,805,852             | -                       | -                       |
| Financial Aid                         | 6,066,866,126           | 6,328,006,573           | 6,325,449,462           | 6,694,388,394           | 6,568,507,270           |
| Special Education Services            | 809,669                 | 3,450,000               | 3,450,000               | 787,237                 | 787,237                 |
| Standards & Assessments               | 2,813,419               | 2,270,083               | 2,270,083               | 2,455,687               | 2,455,687               |
| Title Programs & Services             | 483,135                 | 625,611                 | 625,611                 | 730,000                 | 730,000                 |
| Children's Cabinet                    | 93,864,806              | 34,050,604              | 34,050,604              | 26,359,844              | 26,359,844              |
| <i>Total–Aid &amp; Other Asst.</i>    | \$ 6,584,027,500        | \$ 6,494,705,723        | \$ 6,492,148,612        | \$ 6,726,282,012        | \$ 6,600,400,888        |
| <b>GRAND TOTAL</b>                    | <b>\$ 6,670,709,701</b> | <b>\$ 6,575,079,418</b> | <b>\$ 6,572,112,166</b> | <b>\$ 6,804,763,984</b> | <b>\$ 6,677,686,219</b> |

FIG. 12 **FTE POSITIONS BY PROGRAM, FY 2024 – FY 2026**

| Program                      | Actual<br>FY 2024 | Agency<br>FY 2025 | LBC<br>FY 2025 | Agency<br>FY 2026 | LBC<br>FY 2026 |
|------------------------------|-------------------|-------------------|----------------|-------------------|----------------|
| Administration               | 136.0             | 139.0             | 134.0          | 143.0             | 134.0          |
| Career & Technical Education | 12.6              | 10.6              | 10.6           | 10.6              | 10.6           |
| Child Nutrition & Wellness   | 33.5              | 35.5              | 33.5           | 35.5              | 33.5           |
| Children's Cabinet           | 8.0               | 7.0               | 7.0            | 7.0               | 7.0            |
| COVID-19 Transactions        | 5.3               | 4.4               | 4.4            | 4.4               | 4.4            |
| Financial Aid                | -                 | -                 | -              | -                 | -              |
| Governance of Education      | 1.0               | 1.0               | 1.0            | 1.0               | 1.0            |
| Special Education Services   | 26.6              | 28.5              | 27.5           | 28.5              | 27.5           |
| Standards & Assessments      | 30.0              | 30.0              | 30.0           | 32.0              | 30.0           |
| Title Programs & Services    | 14.9              | 14.8              | 14.8           | 14.8              | 14.8           |
| <b>TOTAL</b>                 | <b>267.9</b>      | <b>270.8</b>      | <b>262.8</b>   | <b>276.8</b>      | <b>262.8</b>   |

**SPECIAL TOPICS**  
**STATE OPERATIONS**

FIG. 13  
**STATE OPERATIONS BY PROGRAM FY 2024 – FY 2026**

|   | Actual<br>FY 2024    | Agency<br>Request<br>FY 2025 | LBC<br>Recommendation<br>FY 2025 | Agency<br>Request<br>FY 2026 | LBC<br>Recommendation<br>FY 2026 |
|---|----------------------|------------------------------|----------------------------------|------------------------------|----------------------------------|
| <b>Administration</b>                   |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 12,041,164        | \$ 13,399,090                | \$ 12,998,949                    | \$ 13,879,891                | \$ 13,123,750                    |
| Contractual Services                    | 4,656,481            | 4,103,884                    | 4,103,884                        | 3,857,486                    | 3,838,486                        |
| Commodities                             | 147,436              | 137,991                      | 137,991                          | 144,776                      | 140,776                          |
| Capital Outlay                          | 102,965              | 344,960                      | 344,960                          | 476,494                      | 413,494                          |
| <i>Subtotal for Program</i>             | <i>\$ 16,948,046</i> | <i>\$ 17,985,925</i>         | <i>\$ 17,585,784</i>             | <i>\$ 18,358,647</i>         | <i>\$ 17,516,506</i>             |
| <b>Career &amp; Technical Education</b> |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 928,003           | \$ 895,082                   | \$ 895,082                       | \$ 904,903                   | \$ 904,903                       |
| Contractual Services                    | 583,840              | 574,092                      | 574,092                          | 646,290                      | 646,290                          |
| Commodities                             | 7,409                | 70,742                       | 70,742                           | 19,863                       | 19,863                           |
| Capital Outlay                          | 3,684                | -                            | -                                | -                            | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 1,522,936</i>  | <i>\$ 1,539,916</i>          | <i>\$ 1,539,916</i>              | <i>\$ 1,571,056</i>          | <i>\$ 1,571,056</i>              |
| <b>Child Nutrition &amp; Wellness</b>   |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 2,496,734         | \$ 3,491,865                 | \$ 3,491,865                     | \$ 3,523,405                 | \$ 3,523,405                     |
| Contractual Services                    | 632,719              | 583,107                      | 583,107                          | 566,455                      | 566,455                          |
| Commodities                             | 202,588              | 169,875                      | 169,875                          | 54,846                       | 54,846                           |
| Capital Outlay                          | 54,245               | -                            | -                                | -                            | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 3,386,286</i>  | <i>\$ 4,244,847</i>          | <i>\$ 4,244,847</i>              | <i>\$ 4,144,706</i>          | <i>\$ 4,144,706</i>              |
| <b>COVID-19 Programs</b>                |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 392,586           | \$ 357,252                   | \$ 357,252                       | \$ 360,609                   | \$ 360,609                       |
| Contractual Services                    | 24,387,676           | 14,097,324                   | 14,097,324                       | 14,002,570                   | 14,002,570                       |
| Commodities                             | 1,485                | 250                          | 250                              | -                            | -                                |
| Capital Outlay                          | -                    | -                            | -                                | -                            | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 24,781,747</i> | <i>\$ 14,454,826</i>         | <i>\$ 14,454,826</i>             | <i>\$ 14,363,179</i>         | <i>\$ 14,363,179</i>             |
| <b>Financial Aid</b>                    |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ -                 | \$ -                         | \$ -                             | \$ -                         | \$ -                             |
| Contractual Services                    | 4,800,000            | 4,800,000                    | 4,800,000                        | 4,800,000                    | 4,800,000                        |
| Commodities                             | -                    | -                            | -                                | -                            | -                                |
| Capital Outlay                          | -                    | -                            | -                                | -                            | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 4,800,000</i>  | <i>\$ 4,800,000</i>          | <i>\$ 4,800,000</i>              | <i>\$ 4,800,000</i>          | <i>\$ 4,800,000</i>              |
| <b>Governance of Education</b>          |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 204,761           | \$ 212,004                   | \$ 212,004                       | \$ 387,254                   | \$ 217,254                       |
| Contractual Services                    | 173,764              | 203,285                      | 203,285                          | 205,819                      | 205,819                          |
| Commodities                             | 1,118                | 2,000                        | 2,000                            | 1,500                        | 1,500                            |
| Capital Outlay                          | -                    | -                            | -                                | -                            | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 379,643</i>    | <i>\$ 417,289</i>            | <i>\$ 417,289</i>                | <i>\$ 594,573</i>            | <i>\$ 424,573</i>                |
| <b>Special Education Services</b>       |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 2,348,361         | \$ 2,685,334                 | \$ 2,685,334                     | \$ 2,711,105                 | \$ 2,711,105                     |
| Contractual Services                    | 12,859,750           | 13,196,541                   | 13,196,541                       | 11,540,113                   | 11,540,113                       |
| Commodities                             | 15,340               | 11,316                       | 11,316                           | 17,856                       | 17,856                           |
| Capital Outlay                          | 3,567                | 1,456                        | 1,456                            | 328                          | 328                              |
| <i>Subtotal for Program</i>             | <i>\$ 15,227,018</i> | <i>\$ 15,894,647</i>         | <i>\$ 15,894,647</i>             | <i>\$ 14,269,402</i>         | <i>\$ 14,269,402</i>             |
| <b>Standard &amp; Assessments</b>       |                      |                              |                                  |                              |                                  |
| Salaries and Wages                      | \$ 2,610,717         | \$ 3,103,372                 | \$ 3,103,372                     | \$ 3,305,727                 | \$ 3,130,727                     |
| Contractual Services                    | 9,363,044            | 8,558,726                    | 8,558,726                        | 9,258,493                    | 9,252,493                        |
| Commodities                             | 165,744              | 157,604                      | 157,604                          | 171,351                      | 169,851                          |
| Capital Outlay                          | 2,355                | -                            | -                                | 2,000                        | -                                |
| <i>Subtotal for Program</i>             | <i>\$ 12,141,860</i> | <i>\$ 11,819,702</i>         | <i>\$ 11,819,702</i>             | <i>\$ 12,737,571</i>         | <i>\$ 12,553,071</i>             |

FIG. 13

**STATE OPERATIONS BY PROGRAM FY 2024 – FY 2026**

|                                      |    |                          |    |                          |    |                          |    |                          |    |                          |
|--------------------------------------|----|--------------------------|----|--------------------------|----|--------------------------|----|--------------------------|----|--------------------------|
| <b>Title Programs &amp; Services</b> |    |                          |    |                          |    |                          |    |                          |    |                          |
| Salaries and Wages                   | \$ | 1,201,316                | \$ | 1,360,702                | \$ | 1,360,702                | \$ | 1,373,117                | \$ | 1,373,117                |
| Contractual Services                 |    | 3,153,487                |    | 3,053,473                |    | 3,053,473                |    | 3,318,944                |    | 3,318,944                |
| Commodities                          |    | 26,199                   |    | 4,553                    |    | 4,553                    |    | 28,561                   |    | 28,561                   |
| Capital Outlay                       |    | 71                       |    | 1,000                    |    | 1,000                    |    | -                        |    | -                        |
| <i>Subtotal for Program</i>          | \$ | <u>4,381,073</u>         | \$ | <u>4,419,728</u>         | \$ | <u>4,419,728</u>         | \$ | <u>4,720,622</u>         | \$ | <u>4,720,622</u>         |
| <b>Total for KSDE Operations</b>     | \$ | <b>83,568,609</b>        | \$ | <b>75,576,880</b>        | \$ | <b>75,176,739</b>        | \$ | <b>75,559,756</b>        | \$ | <b>74,363,115</b>        |
| <b>Children's Cabinet</b>            |    |                          |    |                          |    |                          |    |                          |    |                          |
| Salaries and Wages                   | \$ | 673,908                  | \$ | 660,359                  | \$ | 660,359                  | \$ | 667,041                  | \$ | 667,041                  |
| Contractual Services                 |    | 2,432,284                |    | 4,133,530                |    | 4,133,530                |    | 2,251,484                |    | 2,251,484                |
| Commodities                          |    | 3,275                    |    | 2,926                    |    | 2,926                    |    | 3,691                    |    | 3,691                    |
| Capital Outlay                       |    | 4,125                    |    | -                        |    | -                        |    | -                        |    | -                        |
| <i>Total for Children's Cabinet</i>  | \$ | <u>3,113,592</u>         | \$ | <u>4,796,815</u>         | \$ | <u>4,796,815</u>         | \$ | <u>2,922,216</u>         | \$ | <u>2,922,216</u>         |
| <b>GRAND TOTAL</b>                   | \$ | <b><u>86,682,201</u></b> | \$ | <b><u>80,373,695</u></b> | \$ | <b><u>79,973,554</u></b> | \$ | <b><u>78,481,972</u></b> | \$ | <b><u>77,285,331</u></b> |

**SPECIAL TOPICS**  
**STATE AID**

FIG. 14

**BASE AID FOR STUDENT EXCELLENCE**  
**FY 2024 – FY 2026**

| Fiscal Year | Approved |       | Agency |       | Fall 2024 |
|-------------|----------|-------|--------|-------|-----------|
|             |          |       |        |       | Consensus |
| 2024        | \$       | 5,088 | \$     | 5,088 | \$ 5,088  |
| 2025        |          | 5,378 |        | 5,378 | 5,378     |
| 2026*       |          | 5,618 |        | 5,618 | 5,611     |
| 2027*       |          | -     |        | -     | 5,762     |

\* Staff note: The FY 2026 and FY 2027 BASE amounts are estimates. They will not be finalized until the Spring Education Consensus Estimate for each year.

FIG. 15

**STATE FOUNDATION AID, FY 2024 – FY 2026**

|  | Actual<br>FY 2024       | Agency<br>Request<br>FY 2025 | LBC<br>Rec<br>FY 2025   | Agency<br>Request<br>FY 2026 | LBC<br>Rec<br>FY 2026   |
|--|-------------------------|------------------------------|-------------------------|------------------------------|-------------------------|
| SGF                                    | \$ 2,549,289,201        | \$ 2,738,846,710             | \$ 2,711,388,376        | \$ 2,899,107,178             | \$ 2,841,211,836        |
| 20-Mill Property Tax Levy              | 861,840,240             | 894,200,000                  | 843,100,000             | 910,000,000                  | 874,000,000             |
| School District Finance Fund<br>(SDFF) | 63,509,711              | 63,600,000                   | 65,000,000              | 63,600,000                   | 65,000,000              |
| SGF Transfer to SDFF                   | 67,488,211              | -                            | 67,488,211              | -                            | 68,000,000              |
| Mineral Production Fund                | 16,028,897              | 9,376,000                    | 9,376,020               | 8,733,000                    | 7,411,000               |
| <b>TOTAL</b>                           | <b>\$ 3,558,156,260</b> | <b>\$ 3,706,022,710</b>      | <b>\$ 3,696,352,607</b> | <b>\$ 3,881,440,178</b>      | <b>\$ 3,855,622,836</b> |

FIG. 16  
**STATE AID AND OTHER ASSISTANCE, FY 2024 – FY 2026**

|                                       | Actual<br>FY 2024              | Agency<br>Request<br>FY 2025   | LBC<br>Recommendation<br>FY 2025 | Agency<br>Request<br>FY 2026   | LBC<br>Recommendation<br>FY 2026 |
|---------------------------------------|--------------------------------|--------------------------------|----------------------------------|--------------------------------|----------------------------------|
| <b>State General Fund:</b>            |                                |                                |                                  |                                |                                  |
| State Foundation Aid                  | \$ 2,549,289,201               | \$ 2,738,846,710               | \$ 2,711,388,376                 | \$ 2,899,107,178               | \$ 2,841,211,836                 |
| Supplemental State Aid                | 560,293,822                    | 598,000,000                    | 595,000,000                      | 625,000,000                    | 621,000,000                      |
| Special Education State Aid           | 528,136,955                    | 601,042,693                    | 601,018,818                      | 688,593,033                    | 601,018,818                      |
| Capital Outlay State Aid              | 100,317,187                    | 103,000,000                    | 103,000,000                      | 105,000,000                    | 107,000,000                      |
| Capital Improvement State Aid         | 208,941,033                    | 207,500,000                    | 208,000,000                      | 207,500,000                    | 208,000,000                      |
| KPERS–USDs                            | 523,965,852                    | 498,744,445                    | 509,070,336                      | 524,460,705                    | 527,622,580                      |
| KPERS–Non-USDs                        | 30,727,246                     | 28,102,196                     | 29,481,694                       | 31,035,300                     | 33,881,520                       |
| MHIT Pilot Program                    | 12,648,023                     | -                              | -                                | -                              | -                                |
| Education SuperHighway                | -                              | -                              | -                                | 1,000,000                      | -                                |
| CTE Transportation                    | 1,482,338                      | 1,482,338                      | 1,482,338                        | 2,000,000                      | 1,482,338                        |
| School Safety & Security Grants       | 5,000,000                      | 5,000,000                      | 5,000,000                        | 15,000,000                     | 5,000,000                        |
| Juvenile Detention Fac. & Flint Hills | 4,049,180                      | 7,139,030                      | 5,060,528                        | 5,060,528                      | 5,060,528                        |
| School Food Assistance                | 2,510,478                      | 2,510,486                      | 2,510,486                        | 2,510,486                      | 2,510,486                        |
| Mentor Teacher Program                | 1,299,789                      | 1,300,000                      | 1,300,000                        | 2,300,000                      | 1,300,000                        |
| Deaf-Blind Program Aid                | 110,000                        | 110,000                        | 110,000                          | 110,000                        | 110,000                          |
| Professional Development              | 1,770,000                      | 1,770,000                      | 1,770,000                        | 6,250,000                      | 1,770,000                        |
| Teacher Excellence                    | 174,235                        | 360,693                        | 360,693                          | 360,693                        | 360,693                          |
| Computer Science Adv. Grants          | 1,000,000                      | 1,000,000                      | 1,000,000                        | 1,000,000                      | 1,000,000                        |
| <i>Subtotal–SGF</i>                   | <u>\$ 4,531,715,339</u>        | <u>\$ 4,795,908,591</u>        | <u>\$ 4,775,553,269</u>          | <u>\$ 5,116,287,923</u>        | <u>\$ 4,958,328,799</u>          |
| <b>Other State Funds:</b>             |                                |                                |                                  |                                |                                  |
| 20 Mill Local Property Tax            | \$ 861,840,240                 | \$ 894,200,000                 | \$ 843,100,000                   | \$ 910,000,000                 | \$ 874,000,000                   |
| 20 Mills Transfer from SGF            | -                              | -                              | 67,488,211                       | -                              | 68,000,000                       |
| School District Finance Fund          | 63,509,711                     | 63,600,000                     | 65,000,000                       | 63,600,000                     | 65,000,000                       |
| Mineral Production Fund               | 16,028,897                     | 9,376,020                      | 9,376,020                        | 8,733,000                      | 7,411,000                        |
| KPERS-ELARF                           | 43,788,676                     | 42,826,858                     | 42,826,858                       | 41,427,779                     | 41,427,779                       |
| SparkWheel                            | 50,000                         | 50,000                         | 50,000                           | 50,000                         | 50,000                           |
| Driver Education Aid                  | 1,601,150                      | 1,615,000                      | 1,615,000                        | 1,715,000                      | 1,715,000                        |
| USD Checkoff Fund                     | 68,357                         | 50,000                         | 50,000                           | 50,000                         | 50,000                           |
| Private Gifts and Grants              | 2,500,000                      | 9,000                          | 9,000                            | -                              | -                                |
| <i>Subtotal–Other State Funds</i>     | <u>\$ 989,387,031</u>          | <u>\$ 1,011,726,878</u>        | <u>\$ 1,029,515,089</u>          | <u>\$ 1,025,575,779</u>        | <u>\$ 1,057,653,779</u>          |
| <b>Children's Initiatives Fund:</b>   |                                |                                |                                  |                                |                                  |
| Early Childhood Block Grant*          | \$ 22,800,000                  | \$ 24,440,576                  | \$ 24,440,576                    | \$ 23,234,713                  | \$ 23,234,713                    |
| Parents as Teachers                   | 9,451,569                      | 9,609,869                      | 9,609,869                        | 9,437,635                      | 9,437,635                        |
| Pre-K Pilot Program                   | 4,212,609                      | 4,244,504                      | 4,244,504                        | 4,200,000                      | 4,200,000                        |
| Early Childhood Infrastructure*       | 108,396                        | -                              | -                                | 165,543                        | 165,543                          |
| Imagination Library*                  | 1,171,599                      | 1,827,144                      | 1,827,144                        | 1,500,000                      | 1,500,000                        |
| Public-Private Partnership*           | -                              | 5,000,000                      | 5,000,000                        | -                              | -                                |
| <i>Subtotal–CIF</i>                   | <u>\$ 37,744,173</u>           | <u>\$ 45,122,093</u>           | <u>\$ 45,122,093</u>             | <u>\$ 38,537,891</u>           | <u>\$ 38,537,891</u>             |
| <b>Selected Federal Funds:</b>        |                                |                                |                                  |                                |                                  |
| Special Education                     | \$ 126,505,490                 | \$ 106,460,515                 | \$ 106,460,515                   | \$ 126,505,490                 | \$ 126,505,490                   |
| ARPA (Earmarked Special Education)    | -                              | 2,500,000                      | 2,500,000                        | -                              | -                                |
| School Food Assistance                | 246,321,083                    | 241,736,261                    | 241,736,261                      | 236,232,977                    | 236,232,977                      |
| Elem. & Sec. Ed. Act (ESEA) Prog.     | 347,166,894                    | 125,715,771                    | 125,715,771                      | 1,633,910                      | 1,633,910                        |
| Comm.-Based Child Abuse Prev.*        | 3,064,556                      | 1,618,260                      | 1,618,260                        | 1,200,000                      | 1,200,000                        |
| TANF Children's Programs              | 3,866,859                      | 4,132,317                      | 4,132,317                        | 4,132,317                      | 4,132,317                        |
| ARPA Capital Projects*                | 39,398,966                     | -                              | -                                | -                              | -                                |
| All Other Federal Funding             | 258,857,109                    | 159,785,057                    | 159,785,037                      | 176,175,725                    | 176,175,725                      |
| <i>Subtotal–Federal Funds</i>         | <u>\$ 1,025,180,957</u>        | <u>\$ 641,948,181</u>          | <u>\$ 641,948,161</u>            | <u>\$ 545,880,419</u>          | <u>\$ 545,880,419</u>            |
| <b>GRAND TOTAL</b>                    | <b><u>\$ 6,584,027,500</u></b> | <b><u>\$ 6,494,705,743</u></b> | <b><u>\$ 6,492,138,612</u></b>   | <b><u>\$ 6,726,282,012</u></b> | <b><u>\$ 6,600,400,888</u></b>   |

\* Staff note: These expenditures reflect programs within the Children's Cabinet.

## **SPECIAL TOPICS**

### **FALL 2024 EDUCATION CONSENSUS**

#### **FY 2025**

The Fall 2024 Education Consensus group met on November 5, 2024. Overall, the Fall 2024 Education Consensus includes \$5.8 billion, including \$4.8 billion SGF, in FY 2025. This is a decrease of \$171.1 million all funds, or 2.9 percent, and a decrease of \$121.4 million SGF, or 2.5 percent, below the approved amount.

For school finance, the Fall 2024 Education Consensus includes \$5.7 billion, including \$4.2 billion SGF, in FY 2025. This is a decrease of \$182.8 million all funds, or 3.4 percent, and a decrease of \$133.1 million SGF, or 3.1 percent, below the approved amount.

The individual components of the Fall 2024 Education Consensus Estimate for FY 2025 are described below.

#### **SCHOOL FINANCE – STATE FOUNDATION AID**

For State Foundation Aid, the consensus estimate includes expenditures of \$3.7 billion, including \$2.7 billion SGF, in FY 2025. This is an all funds decrease of \$180.3 million, including a decrease of \$130.6 million SGF, below the FY 2025 approved amount. The decrease is partially attributable to an exchange in funding sources. The 2024 Legislature included increased SGF funding and reduced 20-Mills levy funding due to a potential increase in the exemptions for residential property increasing from \$42,049 to \$100,000. The 2024 Special Session included SB 1, which increased the residential property tax exemption from \$42,049 to \$75,000 and included a transfer from the SGF to the School District Finance Fund (SDFF) the difference between the exemptions. As a part of the State Foundation Aid formula, this transfer is included in the deductions from the State's total obligation as part of the Local Option Budget (LOB). The decrease in all funds is also partially due to an anticipated decrease in weighted FTE enrollment. 2024 House Sub. for SB 73 altered the years that school districts can use to determine enrollment. The Fall Consensus includes a decrease of 3,100 weighted FTE students.

#### **SCHOOL FINANCE – SUPPLEMENTAL STATE AID**

In Supplemental State Aid, the consensus estimate includes expenditures of \$595.0 million SGF in FY 2025. This is a decrease of \$3.0 million SGF from the FY 2025 approved amount. Supplemental State Aid provides equalization aid for school districts' LOBs.

#### **SCHOOL FINANCE – SPECIAL EDUCATION STATE AID**

For Special Education State Aid, the consensus estimate includes expenditures of \$601.0 million SGF in FY 2025. This is an increase of \$23,875 above the approved amount and is due to reappropriations within Special Education State Aid. The Fall 2024 Education Consensus Estimates project that Special Education State Aid will cover 75.4 percent of excess costs in FY 2025. [Staff Note: The reappropriations of \$23,875 SGF for Special Education State Aid was removed by the Special Committee on Legislative Budget.]

#### **SCHOOL FINANCE – CAPITAL OUTLAY STATE AID**

In Capital Outlay State Aid, the consensus estimate includes expenditures of \$103.0 million SGF in FY 2025. This is the same as the FY 2025 approved amount. Capital Outlay State Aid provides equalization aid for school districts' optional capital outlay property taxes, which may not exceed eight mills. Expenditures for Capital Outlay State Aid are a demand transfer from the SGF. They are considered normal SGF expenditures; however, there is no line-item appropriation in the appropriations bill.

#### **SCHOOL FINANCE – CAPITAL IMPROVEMENT STATE AID**

For Capital Improvement State Aid, the consensus estimate includes expenditures of \$208.0 million SGF in FY 2025. This is an increase of \$500.0 million, or 0.2 percent, above the FY 2025 approved amount. Capital Improvement State Aid provides equalization aid for school districts' bonded indebtedness incurred for capital construction projects.

## **KPERS–USDS**

For KPERS–USDs, the consensus estimate includes expenditures of \$509.1 million SGF in FY 2025. This is an increase of \$10.3 million, or 2.1 percent, above the FY 2025 approved amount.

KPERS–USDs funding is used to pay employer contributions for public school employees. Funding is appropriated to KSDE, distributed to school districts, and then paid to KPERS (Kansas Public Employees Retirement System).

## **KPERS-NON-USDS**

For KPERS-Non-USDS, the consensus estimate includes expenditures of \$72.3 million, including \$29.5 million SGF, in FY 2025. This is an increase of \$1.4 million SGF above the FY 2025 approved amount.

KPERS-Non-USDs funding is used to pay employer contributions for employees of community colleges, technical colleges, and school district interlocals. Funding is appropriated to KSDE, distributed to the education agencies, and then paid to KPERS.

## **FY 2026**

Overall, the Fall 2024 Education Consensus includes \$6.0 billion, including \$4.9 billion SGF, for FY 2026. This is a decrease of \$187.5 million all funds, or 3.0 percent, and a decrease of \$151.6 million SGF, or 3.0 percent, below the approved amount. From FY 2025, it is a \$210.8 million, or 3.6 percent, increase in all funds and a \$182.6 million, or 3.8 percent, SGF increase.

For school finance, the Fall 2024 Education Consensus includes \$5.4 billion, including \$4.4 billion SGF, for FY 2026. This includes a decrease of \$193.5 million all funds, or 3.5 percent, and a decrease of \$157.6 million SGF, or 3.5 percent, below the approved amount. From FY 2025, it is a \$189.2 million, or 3.6 percent, increase in all funds, and a \$159.8 million, or 3.8 percent, SGF increase.

The individual components of the Fall 2024 Education Consensus Estimate for FY 2026 are described below.

### **SCHOOL FINANCE – STATE FOUNDATION AID**

For State Foundation Aid, the consensus estimate includes expenditures of \$3.9 billion, including \$2.8 billion SGF, for FY 2026. This is an all funds decrease of \$192.0 million, including a decrease of \$156.1 million SGF, below the approved amount for FY 2026. The decrease is partially attributable to the same exchange in funding sources as was discussed in FY 2025 and partially due to the second-year adjustment to the change in how schools can determine enrollment, leading to an anticipated decrease in weighted FTE enrollment. The Fall Consensus includes an anticipated decrease of 5,000 weighted FTE students.

### **SCHOOL FINANCE – SUPPLEMENTAL STATE AID**

In Supplemental State Aid, the consensus estimate includes expenditures of \$621.0 million SGF for FY 2026. This is a decrease of \$4.0 million SGF from the FY 2026 approved amount. Supplemental State Aid provides equalization aid for school districts' LOBs.

### **SCHOOL FINANCE – SPECIAL EDUCATION STATE AID**

For Special Education State Aid, the consensus estimate includes expenditures of \$601.0 million SGF for FY 2026. This is the same as the approved amount for FY 2026. The Fall 2024 Education Consensus Estimates project that Special Education State Aid will cover 72.0 percent of excess costs for FY 2026.

### **SCHOOL FINANCE – CAPITAL OUTLAY STATE AID**

In Capital Outlay State Aid, the consensus estimate includes expenditures of \$107.0 million SGF for FY 2026. This is an increase of \$2.0 million SGF from the FY 2026 approved amount. Capital Outlay State Aid provides equalization aid for school districts' optional capital outlay property taxes, which may not exceed eight mills. Expenditures for Capital Outlay State Aid are a demand transfer from the SGF. They are considered normal SGF expenditures; however, the fund

is listed as a no-limit fund in the appropriations bill.

### **SCHOOL FINANCE – CAPITAL IMPROVEMENT STATE AID**

For Capital Improvement State Aid, the consensus estimate includes expenditures of \$208.0 million SGF for FY 2026. This is an increase of \$500.0 million, or 0.2 percent, above the FY 2026 approved amount. Capital Improvement State Aid provides equalization aid for school districts' bonded indebtedness incurred for capital construction projects. Expenditures for Capital Improvement State Aid are a demand transfer from the SGF. They are considered normal SGF expenditures; however, the fund is listed as a no-limit fund in the appropriations bill.

### **KPERS-USDS**

For KPERS-USDS, the consensus estimate includes expenditures of \$527.6 million SGF for FY 2026. This is an increase of \$8.1 million, or 1.6 percent, above the FY 2026 approved amount.

### **KPERS-NON-USDS**

For KPERS-Non-USDS, the consensus estimate includes expenditures of \$75.3 million, including \$33.9 million SGF, for KPERS-Non-USDS in FY 2025. This is an increase of \$2.1 million, or 2.9 percent, in all funds and an increase of \$3.5 million, or 11.7 percent, SGF above the FY 2026 approved amount.

### **FY 2027**

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The Fall 2024 Education Consensus group included the first estimates for FY 2027. Overall, the Fall 2024 Education Consensus includes \$6.1 billion, including \$5.0 billion SGF, for FY 2027. For school finance, the Fall 2024 Education Consensus includes expenditures of \$5.5 billion, including \$4.5 billion SGF, for FY 2027.