

STATE LIBRARY

FY 2024 – FY 2026 BUDGET SUMMARY

FIG. 1 BUDGET SUMMARY, FY 2024 – FY 2026

	Actual FY 2024	Agency FY 2025	Legislative Budget Committee FY 2025	Agency FY 2026	Legislative Budget Committee FY 2026
EXPENDITURES:					
State Operations*	\$ 4,551,894	\$ 5,246,921	\$ 5,096,649	\$ 5,096,472	\$ 5,096,472
Salaries and Wages	1,565,447	1,957,411	1,957,411	2,045,901	2,045,901
Contractual Services	2,870,708	3,174,496	3,024,224	2,987,872	2,987,872
Commodities	22,046	25,798	25,798	21,059	21,059
Capital Outlay	93,693	89,216	89,216	41,640	41,640
State Aid and Assistance	\$ 1,355,554	\$ 2,106,717	\$ 2,106,717	\$ 2,859,968	\$ 2,112,319
Aid to Local Units	1,355,554	2,106,717	2,106,717	2,859,968	2,112,319
Other Assistance	-	-	-	-	-
Capital Budget and Debt	\$ -	\$ -	\$ -	\$ -	\$ -
Capital Improvements	-	-	-	-	-
Debt Service Principal	-	-	-	-	-
Debt Service Interest	-	-	-	-	-
TOTAL	\$ 5,907,448	\$ 7,353,638	\$ 7,203,366	\$ 7,956,440	\$ 7,208,791
FINANCING:					
State General Fund	\$ 3,981,176	\$ 5,241,710	\$ 5,091,438	\$ 5,842,409	\$ 5,094,760
Federal LSTA Fund	1,920,201	2,109,780	2,109,780	2,109,780	2,109,780
All Other Funds	6,071	2,148	2,148	4,251	4,251
TOTAL	\$ 5,907,448	\$ 7,353,638	\$ 7,203,366	\$ 7,956,440	\$ 7,208,791
PERCENTAGE CHANGE:					
State General Fund	(0.9) %	31.7 %	(2.9) %	11.5 %	(12.8) %
All Funds	0.7 %	24.5 %	(2.0) %	8.2 %	(9.4) %
FTE Positions	29.5	29.5	29.5	29.5	29.5

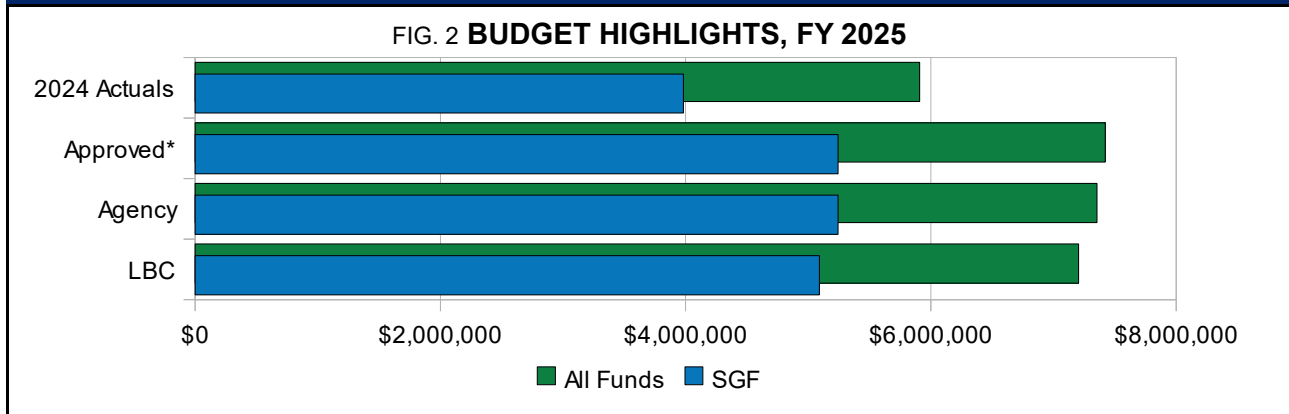
* Note: Expenditures for debt service interest are reflected under "Capital Budget and Debt."

AGENCY OVERVIEW

The State Library has served the state since 1855 and has existed in its present form since 1963 with the passage of the State Library Act, KSA 75-2534, *et seq.* Under the State Library Act, the agency was empowered to assist library development throughout the state and to provide library and information extension services to all residents of the state who do not have access to library services. Additionally, the State Library provides and promotes library and information services to legislators and state government officials. The State Library conducts programs to promote literacy and reading. The agency is headed by the State Librarian, who is appointed by the Governor. The State Librarian serves as an ex officio member (not entitled to vote) on the State Library of Kansas Board and serves as the Board Secretary (KSA 75-2546).

The mission of the State Library is to provide library and information services to the executive and legislative branches of state government and to deliver 21st-century library services and resources to all Kansas residents. The State Library also strives to increase reading readiness and on-grade reading acuity, improve chances for academic success, and provide lifelong services to all Kansas residents. Finally, the State Library helps start and grow businesses and assists Kansas residents with employment opportunities. The State Library serves state government, librarians, and every Kansas resident.

FY 2025 ANALYSIS



* Note: Includes SGF reappropriations.

FIG. 3 BUDGET COMPARISON, FY 2025

Fund	2024 Actuals	2025 Approved*	2025 Agency	Agency Change from Previous-Year Actuals		Agency Change from Approved*	
SGF	\$ 3,981,176	\$ 5,241,710	\$ 5,241,710	\$ 1,260,534	31.7 %	\$ -	-- %
All Other Funds	1,926,272	2,178,572	2,111,928	185,656	9.6	(66,644)	(3.1)
TOTAL	\$ 5,907,448	\$ 7,420,282	\$ 7,353,638	\$ 1,446,190	24.5 %	\$ (66,644)	(0.9) %

* Note: Includes SGF reappropriations.

BUDGET ANALYSIS

FIG. 4 SUMMARY OF BUDGET REQUEST, FY 2025

	Agency			Legislative Budget Committee		
	SGF	All Funds	FTE	SGF	All Funds	FTE
Approved, FY 2025	\$ 5,241,710	\$ 7,420,282	29.5	\$ 5,091,438	\$ 7,270,010	29.5
2024 SB 28 & HB 2551	5,078,388	7,256,960	29.5	5,078,388	7,256,960	29.5
1. SGF Reappropriation	163,322	163,322	-	13,050	13,050	-
Supplemental Requests	\$ -	\$ -	-	\$ -	\$ -	-
2. No Supplemental Requests	-	-	-	-	-	-
Other Changes	\$ -	\$ (66,644)	-	\$ -	\$ (66,644)	-
3. Federal LSTA Fund	-	(59,642)	-	-	(59,642)	-
4. All Other Adjustments	-	(7,002)	-	-	(7,002)	-
TOTAL	\$ 5,241,710	\$ 7,353,638	29.5	\$ 5,091,438	\$ 7,203,366	29.5

1. SGF REAPPROPRIATION

\$163,322 in unspent SGF moneys was shifted from FY 2024 to FY 2025. This funding is mostly for licenses for online content from various places. The agency indicates that the majority of the reappropriations will be used for said licenses and for creating a new website for the agency.

- **LBC:** Delete \$150,272 SGF to remove the reappropriation for licensing Nursing Education in Video and the creation of a new website, which the agency was not able to receive delegated authority and finish the request for proposal (RFP) process in FY 2025. All reappropriation lapses will be reconsidered during the 2025 Legislative Session.

2. NO SUPPLEMENTAL REQUESTS

The agency's revised request in FY 2025 did not include any supplemental requests.

3. FEDERAL LIBRARY SERVICES AND TECHNOLOGY ACT (LSTA) FUND

The agency's revised request in FY 2025 includes a decrease of \$59,642, all in the federal Library Services and Technology Act Fund, for a total of \$2.1 million in FY 2025. These funds are allotted to improve library services, facilitate access to resources in libraries, and encourage resource sharing among libraries nationwide. The total amount in the revised estimate is the same as the agency received in federal fiscal year 2024.

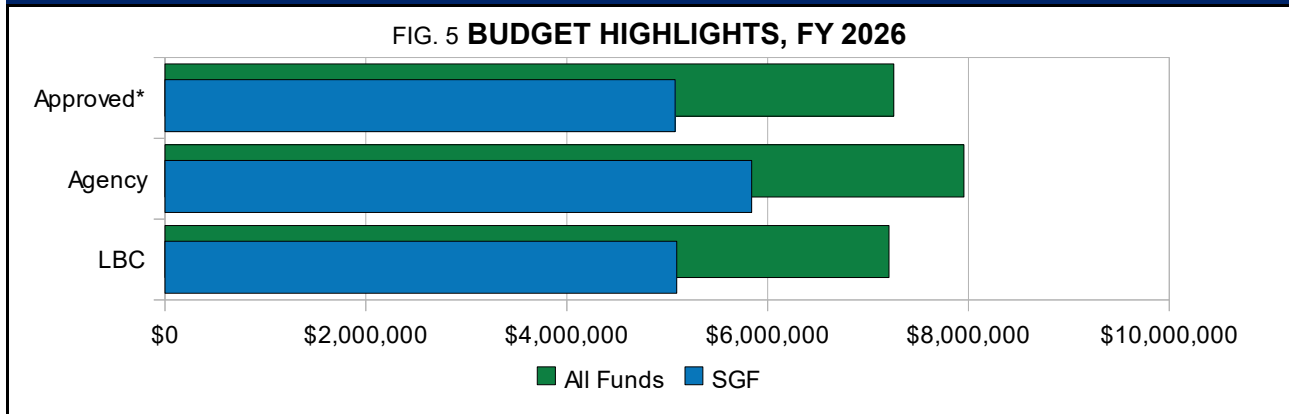
- **Agency:** Delete \$59,642, all in federal funds, allocated for resource sharing among libraries due to an anticipated decrease in federal funding in FY 2025.
- **LBC:** No change.

4. ALL OTHER ADJUSTMENTS

The agency's revised request in FY 2025 includes a decrease of \$7,002, all in special revenue funds. This decrease is mainly due to an anticipated decrease in travel grants and private donations (\$7,000).

- **Agency:** Delete \$7,002, all in special revenue funds, for an anticipated decrease in travel grants and private donations in FY 2025.
- **LBC:** No change.

FY 2026 ANALYSIS



* Note: Reflects legislative-approved expenditures for FY 2025, excluding reappropriations.

FIG. 6 BUDGET HIGHLIGHT CHANGES, FY 2026

Fund	2025 Agency	2025 Approved*	2026 Agency	Agency Change from Previous-Year Agency	Agency Change from Approved*
SGF	\$ 5,241,710	\$ 5,078,388	\$ 5,842,409	\$ 600,699 11.5 %	\$ 764,021 15.0 %
All Other Funds	2,111,928	2,178,572	2,114,031	2,103 0.1	(64,541) (3.0)
TOTAL	\$ 7,353,638	\$ 7,256,960	\$ 7,956,440	\$ 602,802 8.2 %	\$ 699,480 9.6 %

* Note: Reflects legislative-approved expenditures for FY 2025, excluding reappropriations.

BUDGET ANALYSIS

FIG. 7 SUMMARY OF BUDGET REQUEST, FY 2026

	SGF	Agency All Funds	FTE	Legislative Budget Committee SGF	Legislative Budget Committee All Funds	Legislative Budget Committee FTE
Approved, FY 2025	\$ 5,078,388	\$ 7,256,960	29.5	\$ 5,078,388	\$ 7,256,960	29.5
2024 SB 28 & HB 2551	5,078,388	7,256,960	29.5	5,078,388	7,256,960	29.5
Enhancement Requests	\$ 747,649	\$ 747,649	-	\$ -	\$ -	-
1. State Grants-in-Aid to Libraries	747,649	747,649	-	-	-	-
Other Changes	\$ 16,372	\$ (48,169)	-	\$ 16,372	\$ (48,169)	-
2. Federal LSTA Fund	-	(59,642)	-	-	(59,642)	-
3. All Other Adjustments	16,372	11,473	-	16,372	11,473	-
TOTAL	\$ 5,842,409	\$ 7,956,440	29.5	\$ 5,094,760	\$ 7,208,791	29.5

1. STATE GRANTS-IN-AID TO LIBRARIES

The agency's request includes an enhancement for \$747,649 SGF to increase both the base amount and formula allocation for the State Grants-in-Aid, for a total request of \$2.6 million SGF for FY 2026.

The 2024 Legislature approved \$1.8 million SGF for State Grants-in-Aid for FY 2025. This included creating a base amount of \$1,000 to each public library and increasing the per capita formula from \$0.28 per local library to \$0.30 per local library.

The agency is requesting an increase in the base amount from \$1,000 to \$2,000 per library for FY 2026. This would be an increase of \$483,000 SGF, resulting in a total amount of \$969,000 for the base portion. The agency is also requesting an increase in the per capita amount from \$0.30 per local library to \$0.39 per local library for a total of \$264,649. According to the agency, the average request for grants-in-aid by local libraries is \$0.62 per capita.

The agency indicates that this increase would help address higher per capita needs for libraries serving rural communities and address concerns between the average request per capita and current funding for the per capita formula. It would also bring the FY 2026 appropriation for State Grants-in-Aid closer to the FY 2000 appropriation of \$2.8 million.

- **Agency:** Add \$747,649 SGF for State Grants-in-Aid to libraries, including both an increase in the base amount and the formula allocation for FY 2026.
- **LBC:** Delete \$747,649 SGF for State Grants-in-Aid to libraries, to not increase the base amount and the formula allocation for FY 2026.

2. FEDERAL LIBRARY SERVICES AND TECHNOLOGY ACT (LSTA) FUND

The agency's request includes a decrease of \$59,642, all in the federal Library Services and Technology Act Fund, for a total of \$2.1 million for FY 2026. These funds are allotted to improve library services, facilitate access to resources in libraries, and encourage resource sharing among libraries nationwide. The total amount in the revised estimate is the same as the agency received in federal fiscal year 2024.

- **Agency:** Delete \$59,642, all in federal funds, allocated for resource sharing among libraries due to an anticipated decrease in federal funding for FY 2026.
- **LBC:** No change.

3. ALL OTHER ADJUSTMENTS

The agency's request includes an all funds increase of \$11,473, including an SGF increase of \$16,372, for FY 2026. This is mainly due to increases in salaries and wages due to changes in the group health benefits (\$21,165) and salaries for unclassified employees (\$25,219), partially offset by expected decreases in books and library materials (\$26,110).

- **Agency:** Add \$11,473 all funds, including \$16,372 SGF, for all other adjustments for FY 2026.
- **LBC:** No change.

REFERENCE TABLE

FIG. 8 10-YEAR EXPENDITURE HISTORY, FY 2017 – FY 2026

Fiscal Year	SGF	Change	All Funds	Change	FTE	CPI-U Change**
FY 2017	\$ 3,864,035	4.4 %	\$ 5,061,639	(15.0) %	30.0	0.0 %
FY 2018	3,872,811	0.2	5,402,069	6.7	30.0	0.2
FY 2019	3,743,255	(3.3)	5,749,194	6.4	30.0	0.0
FY 2020	3,334,468	(10.9)	5,579,679	(2.9)	28.0	0.8
FY 2021	3,899,940	17.0	6,266,729	12.3	23.5	2.4
FY 2022	3,979,748	2.0	7,961,524	27.0	26.0	9.2
FY 2023	4,016,536	0.9	5,866,114	(26.3)	29.5	5.8
FY 2024	3,981,176	(0.9)	5,907,448	0.7	29.5	3.0
FY 2025 Agency	5,241,710	31.7	7,353,638	24.5	29.5	2.5
FY 2026 Agency	5,842,409	11.5	7,956,440	8.2	29.5	2.4
10-Yr. Chg. (FY 2017– 2026)	\$ 1,978,374	51.2 %	\$ 2,894,801	57.2 %	(0.5)	33.4 %
3-Yr. Avg. (FY 2022– 2024)*	3,992,487	0.7	6,578,362	0.5	28.3	6.1

* Note: Reflects three most recent years of actuals data.

** Note: Consumer Price Index – All Urban Consumers estimate for FY 2025 and FY 2026 is from the Consensus Revenue Estimating Group.

SPECIAL REVENUE FUND OVERVIEW

The federal Library Services and Technology Act Fund (LSTA Fund) includes annual awards authorized by the Institute of Museum and Library Services. These funds are designed to improve library services, facilitate access to library resources, and encourage sharing of resources between libraries. The State Library of Kansas is the only LSTA designee in the state and is responsible for administering these federal funds, which are mainly used for statewide initiatives. The initiatives include resource sharing, database subscriptions, ebook licenses, continuing education resources, and administration of the public library survey.

A federal matching requirement requires states to maintain approximately 34.0 percent non-federal funds to match the 66.0 percent of LSTA funds. USC 9133(c) outlines that states must maintain their financial support at no less than the average amount reported for the previous three fiscal years. If a state does not meet the matching requirements, the amount of funding will be reduced by the same percentage as the percentage decrease by the state. The LSTA was reauthorized by the Museum and Library Services Act of 2018.

FIG. 9 LSTA FUND RESOURCE ESTIMATE, FY 2023 – FY 2026

	Actual FY 2023	Actual FY 2024	Agency FY 2025	Agency FY 2026
Beginning Balance	\$ 594,928	\$ 644,770	\$ 624,703	\$ 624,703
Revenue	1,797,987	1,900,134	2,109,780	2,109,780
Transfers In	-	-	-	-
Funds Available	\$ 2,392,915	\$ 2,544,904	\$ 2,734,483	\$ 2,734,483
Expenditures	\$ 1,799,127	\$ 1,920,201	\$ 2,109,780	\$ 2,109,780
Expenditures–Off-Budget	-	-	-	-
Transfers Out	-	-	-	-
Ending Balance	\$ 593,788	\$ 624,703	\$ 624,703	\$ 624,703

SPECIAL TOPICS
STATE GRANTS-IN-AID TO LIBRARIES

Pursuant to KSA 75-2553 *et seq.*, the State Grants-in-Aid to Libraries Act (Act) provides supplemental funding to local libraries' budgets based on requests by libraries and amounts reasonably available for such purposes. In FY 2025, the appropriation is split two ways between public libraries and the seven regional library systems, one a base amount per library/library system and the second a per capita amount.

From FY 2019 to FY 2024, the total appropriation for the Act was \$1,067,914 per year and was only on a per capita basis, with two-thirds divided between public libraries and one-third divided between the seven regional library systems by a formula. Per the agency, the current appropriation is well below the largest appropriation for the program in FY 2000 (\$2,821,531) and remains the lowest amount appropriated since FY 1987 (\$1,048,761), neither of which adjusts for inflation. The agency also reports that in FY 2023, more than 75 percent of Kansas public libraries received less than \$1,000 under the Act.

During the 2024 Session, the Legislature approved a request from the agency to establish a base amount by proviso in the appropriations bill, SB 28, and also authorized an increase in formula allocation. In FY 2025, the base amount is \$1,000 per library. The agency indicated that this base helps address needs among smaller communities that are not being met by the current per capita basis. The 2024 Legislature also included an increase in per capita spending. In FY 2023, the agency distributed \$0.28 per capita to public libraries under the Act, and the Legislature increased this to \$0.30 in FY 2025.

FIG. 10 STATE GRANTS-IN-AID FY 2024 – FY 2026 PER LIBRARY

	FY 2024 Actuals	FY 2025 Agency Request	FY 2025 LBC Rec	FY 2026 Agency Request	FY 2026 LBC Rec
Base Amount	\$ 0	\$ 1,000	\$ 1,000	\$ 2,000	\$ 1,000
Per Capita Amount	0.28	0.30	0.30	0.39	0.30

The agency does have an enhancement request regarding the State Grants-in-Aid for FY 2026. This request includes an increase in the base amount from \$1,000 to \$2,000 per library for FY 2026. This would be an increase of \$483,000 SGF, resulting in a total amount of \$969,000 for the base portion. The agency is also requesting an increase in the per capita amount from \$0.30 per local library to \$0.39 per local library, for a total of \$264,649. According to the agency, the average request for grants-in-aid by local libraries is \$0.62 per capita.

The agency indicates that this increase would help address higher per capita needs for libraries serving rural communities and address concerns between the average request per capita and current funding for the per capita formula. It would also bring the FY 2026 appropriation for State Grants-in-Aid closer to the FY 2000 appropriation of \$2.8 million.