

# KANSAS OFFICE OF VETERANS SERVICES

## Budget Committee Report

**KLRD Analyst:** Pratt  
**KLRD Summary:** [Vol. 2, Pg. 351](#)  
**Bill Number:** [SB 125HB-2007](#)

**DOB Analyst:** Ordiway  
**GBR Analysis:** Vol. 2, Pg. 302  
**Committee:** [House -- Appropriations](#)

### Summary, FY 2023 – FY 2026

#### Expenditures by Fund Type

	Actual FY 2023	Actual FY 2024	Approved FY 2025	Approved FY 2026
<b>State Operations</b>	\$ 27,918,798	\$ 31,572,462	\$ 33,141,693	\$ 35,289,305
State General Fund	10,077,520	13,494,563	14,559,802	14,593,071
Federal Funds	12,654,812	13,102,973	12,783,230	15,088,511
All Other Funds	5,186,466	4,974,926	5,798,661	5,607,723
<b>State Aid and Assistance</b>	\$ 705,360	\$ 1,004,301	\$ 1,150,000	\$ 1,000,000
State General Fund	700,000	1,000,000	1,150,000	1,000,000
Federal Funds	4,500	4,788	-	-
All Other Funds	860	(487)	-	-
<b>Capital Budget and Debt</b>	\$ 2,425,946	\$ 5,815,578	\$ 21,861,874	\$ 2,814,298
State General Fund	61,941	768	615,151	201,980
Federal Funds	-	890,858	1,497,858	-
All Other Funds	2,364,005	4,923,952	19,748,865	2,612,318
<b>TOTAL</b>	\$ 31,050,104	\$ 38,392,341	\$ 56,153,567	\$ 39,103,603

#### Financing by Expenditure Group

	Actual FY 2023	Actual FY 2024	Approved FY 2025	Approved FY 2026
<b>State General Fund</b>	\$ 10,839,461	\$ 14,495,331	\$ 16,324,953	\$ 15,795,051
State Operations	10,077,520	13,494,563	14,559,802	14,593,071
State Aid and Assistance	700,000	1,000,000	1,150,000	1,000,000
Capital Budget and Debt	61,941	768	615,151	201,980
<b>Federal Funds</b>	\$ 12,659,312	\$ 13,998,619	\$ 14,281,088	\$ 15,088,511
State Operations	12,654,812	13,102,973	12,783,230	15,088,511
State Aid and Assistance	4,500	4,788	-	-
Capital Budget and Debt	-	890,858	1,497,858	-
<b>All Other Funds</b>	\$ 7,551,331	\$ 9,898,391	\$ 25,547,526	\$ 8,220,041
State Operations	5,186,466	4,974,926	5,798,661	5,607,723
State Aid and Assistance	860	(487)	-	-
Capital Budget and Debt	2,364,005	4,923,952	19,748,865	2,612,318
<b>TOTAL</b>	\$ 31,050,104	\$ 38,392,341	\$ 56,153,567	\$ 39,103,603

FTE Positions	375.0	376.0	376.0	376.0
---------------	-------	-------	-------	-------

# KANSAS OFFICE OF VETERANS SERVICES

## Budget Committee Report

### FY 2025

	Agency	LBC	House	Senate	Approved
<b>State Operations</b>	<b>\$ 33,141,693</b>	<b>\$ 33,141,693</b>	<b>\$ 33,141,693</b>	<b>\$ 33,141,693</b>	<b>\$ 33,141,693</b>
State General Fund	14,559,802	14,559,802	14,559,802	14,559,802	14,559,802
Federal Funds	12,783,230	12,783,230	12,783,230	12,783,230	12,783,230
All Other Funds	5,798,661	5,798,661	5,798,661	5,798,661	5,798,661
<b>State Aid and Assistance</b>	<b>\$ 1,150,000</b>	<b>\$ 1,150,000</b>	<b>\$ 1,150,000</b>	<b>\$ 1,150,000</b>	<b>\$ 1,150,000</b>
State General Fund	1,150,000	1,150,000	1,150,000	1,150,000	1,150,000
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<b>Capital Budget and Debt</b>	<b>\$ 21,861,874</b>	<b>\$ 21,861,874</b>	<b>\$ 21,861,874</b>	<b>\$ 21,861,874</b>	<b>\$ 21,861,874</b>
State General Fund	615,151	615,151	615,151	615,151	615,151
Federal Funds	1,497,858	1,497,858	1,497,858	1,497,858	1,497,858
All Other Funds	19,748,865	19,748,865	19,748,865	19,748,865	19,748,865
<b>TOTAL</b>	<b>\$ 56,153,567</b>	<b>\$ 56,153,567</b>	<b>\$ 56,153,567</b>	<b>\$ 56,153,567</b>	<b>\$ 56,153,567</b>
FTE Positions	376.0	376.0	376.0	376.0	376.0

### Agency

The **agency** requests a revised estimate of \$56.2 million, including \$16.3 million SGF, in expenditures and 376.0 FTE positions in FY 2025. ~~This is an increase of \$291,350, or 0.5 percent, all from special revenue funds, above the amount previously approved by the 2024 Legislature. The amount revised estimate includes \$17.2 million in reappropriated funds, including \$979,746 SGF and \$16.2 million from the State Institutions Building Fund (SIBF) that reappropriated from FY 2024 to FY 2025. The revised estimate is an increase of \$291,350, or 0.5 percent above the amount approved by the 2024 Legislature and is largely due to three adjustments, detailed below. Although there are no supplemental requests, there are various funding shifts throughout categories of expenditures and accounting programs that result in three major adjustments to the agency's revised request in FY 2025.~~

*First, the*

~~The first adjustment relates to the agency's reappropriation reappropriated of \$13.7 million in State Institution Building Funds SIBF for the construction of the new Veterans' Home from FY 2024 to in FY 2025. The 2023 Legislature appropriated \$17.2 million, or 35.0 percent of the total cost of construction, to the Kansas Office of Veterans Services (KOV) for FY 2024 with the intention that understanding the U.S. Department of Veterans Affairs (federal VA) would provide the remaining 65.0 percent of funding. In FY 2024, the agency expended \$3.4 million SIBF on items such as schematic designs and architectural renderings. The agency does not know when the VA will appropriate the federal share of the cost of construction, meaning the funds will likely be reappropriated into FY 2026.~~

~~Second, the agency received an additional \$1.3 million in grant funding for The second adjustment concerns the State Veterans' Cemetery located in Winfield, Kansas from. In October 2024, the VA Veterans Cemetery Grants Program of the U.S. Department of Veterans Affairs ("VA") awarded the agency a federal grant of \$1.3 million. The agency will utilize these funds to expand the casket and in-ground cremation gardens at the Veterans' Cemetery in Winfield, Kansas.~~

~~Lastly Finally, the agency has budgeted for changes in spending for nursing and domiciliary care.~~

~~Finally, the last adjustment relates to the federal VA reimbursement payments. For the Kansas Veterans' Home in Winfield, Kansas (KVH), the agency anticipates there will be a rise in the population of long-term care patients located in FY 2025, which would result in an increase in spending from Only the Federal Long-Term Care Per-Diem Fund for the KVH is expected to increase (\$125,158) due to the belief that there will be a rise in the population of long-term care patients located at the KVH in FY 2025. However, the~~

# KANSAS OFFICE OF VETERANS SERVICES

## Budget Committee Report

agency anticipates ~~that~~ the average daily census for domiciliary residents at the ~~KVH-Kansas Veterans' Home~~ will be less than previously anticipated, resulting in ~~less-fewer~~ reimbursements for domiciliary care (~~-\$195,065~~) ~~than expected.~~ Likewise, ~~for the Kansas Soldiers' Home (KSH),~~ the agency expects ~~that that~~ the census for both long-term care patients and domiciliary residents ~~of the Kansas Soldiers' Home on Fort Dodge, Kansas, at the KSH~~ will be lower than originally thought, resulting in less reimbursement moneys for both long-term care (~~-\$414,203~~) and domiciliary care (~~-\$374,099~~).

## Special Committee on Legislative Budget

The **Special LBC** concurs with the agency's revised estimate in FY 2025.

## Joint Committee on State Building Construction

The **Joint Committee** concurs with the **Special LBC's** recommendation in FY 2025, with the following notation:

1. ~~The Joint Committee that the notes~~ State Institution Building Fund ~~(SIBF) fund~~moneys for the construction of the new Northeast Kansas Veterans' Home will likely be reappropriated ~~for~~from FY 2025 to FY 2026 if the federal government does not provide the remaining 65.0 percent in federal funds in FY 2025.

## House Committee on Social Services Budget

The **Budget Committee** concurs with the **Special LBC's** recommendation in FY 2025.

## House Committee on Appropriations

~~The House Committee concurs with the Budget Committee's recommendation in FY 2025.~~

## House Committee of the Whole

~~The House Committee of the Whole concurs with the House Committee's recommendation in FY 2025.~~

## Senate Committee on Ways and Means

~~The Senate Committee concurs with the House Committee of the Whole's recommendation in FY 2025.~~

## Senate Committee of the Whole

~~The Joint Committee concurs with the LBC's recommendation in FY 2025, with the notation that the SIBF funds for the construction of the new Northeast Kansas Veterans' Home will likely be reappropriated for FY 2026 if the federal government does not provide the remaining 65.0 percent in federal funds in FY 2025.~~

~~The Senate Committee of the Whole concurs with the Senate Committee's recommendation in FY 2025.~~

## Conference Committee

~~The Conference Committee concurs with the Special LBC's recommendation in FY 2025.~~

# KANSAS OFFICE OF VETERANS SERVICES

## Budget Committee Report

### FY 2026

	Agency	LBC	House	Senate	Approved
<b>State Operations</b>	<b>\$ 34,916,147</b>	<b>\$ 34,916,147</b>	<b>\$ 34,916,147</b>	<b>\$ 34,916,147</b>	<b>\$ 35,289,305</b>
State General Fund	14,262,048	14,262,048	14,262,048	14,262,048	14,593,071
Federal Funds	15,082,937	15,082,937	15,082,937	15,082,937	15,088,511
All Other Funds	5,571,162	5,571,162	5,571,162	5,571,162	5,607,723
<b>State Aid and Assistance</b>	<b>\$ 1,000,000</b>	<b>\$ 1,000,000</b>	<b>\$ 1,000,000</b>	<b>\$ 1,000,000</b>	<b>\$ 1,000,000</b>
State General Fund	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
Federal Funds	-	-	-	-	-
All Other Funds	-	-	-	-	-
<b>Capital Budget and Debt</b>	<b>\$ 2,814,298</b>	<b>\$ 2,814,298</b>	<b>\$ 2,814,298</b>	<b>\$ 2,814,298</b>	<b>\$ 2,814,298</b>
State General Fund	201,980	201,980	201,980	201,980	201,980
Federal Funds	-	-	-	-	-
All Other Funds	2,612,318	2,612,318	2,612,318	2,612,318	2,612,318
<b>TOTAL</b>	<b>\$ 38,730,445</b>	<b>\$ 38,730,445</b>	<b>\$ 38,730,445</b>	<b>\$ 38,730,445</b>	<b>\$ 39,103,603</b>
FTE Positions	376.0	376.0	376.0	376.0	376.0

### Agency

The **agency** requests ~~a revised estimate of~~ \$38.7 million, including \$15.5 million SGF, in expenditures and 376.0 FTE ~~positions~~ for FY 2026. This is an increase of \$13,785, or ~~less than 0.01~~ percent, above the amount approved ~~by the 2024 Legislature~~ for FY 2025 ~~by the 2024 Legislature~~. ~~Once again, although there are no enhancement requests, there are various funding shifts throughout categories of expenditures and accounting programs that result in one major adjustment to the agency's revised request for FY 2026. and is largely due to struggles with hiring nursing staff.~~

For several years, the agency has ~~struggled to hire~~ had difficulties in hiring permanent nursing staff<sup>1</sup> for both the KSH and ~~the~~ KVH due, in part, to the locations of the homes. The agency frequently utilizes temporary staffing agencies to ensure that both ~~the KSH and the KVH~~ homes have enough nurses on-site. ~~In an effort to~~ To lessen its reliance on contractual services for staffing needs, the agency plans to decrease the amount expended on temporary nursing staff services while increasing expenditures ~~for on~~ salaries and wages of permanent nursing staff. ~~For example, the agency request includes an increase of \$3.4 million, all from special revenue funds, above the FY 2025 approved amount for the salaries and wages of permanent nursing personnel.~~ The 2024 Legislature approved \$6.6 million for the salaries and wages of permanent nursing personnel in FY 2025. The agency requests an increase of \$3.4 million (for a total of \$10.0 million, including \$1.0 million SGF) for the salaries and wages of permanent nursing personnel for FY 2026. ~~Similarly, the 2024 Legislature approved a total of \$3.1 million in on-budget and off-budget expenditures for temporary staffing services in FY 2025. However, the agency anticipates that this amount will decrease by \$696,679, for a total of \$2.4 million, including \$1.8 million in off-budget funds, for temporary staffing services for FY 2026.~~

### Special Committee on Legislative Budget

The **Special LBC** concurs with the agency's revised estimate for FY 2026.

### Joint Committee on State Building Construction

The **Joint Committee** concurs with the **Special LBC's** recommendation for FY 2026.

<sup>1</sup> For purposes of this report, nursing staff refers to the following classifications: Assistant Nurse Manager, Certified Nurse Aide, Certified Nurse Aide I, Certified Nurse Aide II, Certified Nurse Aide Specialist, Licensed Practical Nurse, and Registered Nurse.

# KANSAS OFFICE OF VETERANS SERVICES

## Budget Committee Report

### House Committee on Social Services Budget

The **Budget Committee** concurs with the Special LBC's recommendation for FY 2026.

### House Committee on Appropriations

The **House Committee** concurs with the Budget Committee's recommendation for FY 2026.

### House Committee of the Whole

The **Committee of the Whole** concurs with the House Committee's recommendation for FY 2026. ~~Joint Committee on State Building Construction~~

### Senate Committee on Ways and Means

The **Senate Committee** concurs with the House Committee of the Whole's recommendation for FY 2026.

### Senate Committee of the Whole

The **Senate Committee of the Whole** concurs with the Senate Committee's recommendation for FY 2026.

### Conference Committee

The **Conference Committee** concurs with the Special LBC's recommendation for FY 2026.

### State Finance Council

The **State Finance Council** approved the following adjustments for FY 2026:

1. Add \$437,917, including \$395,782 SGF, to provide salary increases for most state employees based on the Department of Administration's market survey for FY 2026.
2. Delete \$64,759 SGF to lapse 1.5 percent of SGF operating expenditures statewide, excluding the Kansas Soldiers' Home and the Kansas Veterans' Home, for FY 2026.

~~The **Joint Committee** concurs with the LBC's recommendation for FY 2026.~~