

OFFICE OF THE ATTORNEY GENERAL

Budget Committee Report

KLRD Analyst: Waddell
KLRD Summary: Vol. 1, Pg. 61

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GBR Analysis: Vol. 1, Pg. 86

Executive Summary

Summary of Total Expenditures, FY 2023 – FY 2027					
	SGF	All Other Funds	Total	FTE Positions	
FY 2023 Actual	\$ 6,602,837	\$ 68,127,026	\$ 74,729,863	192.4	
FY 2024 Actual	9,513,940	77,025,593	86,539,533	199.9	
FY 2025 Actual	12,014,698	72,951,266	84,965,964	203.2	
FY 2026					
Approved, with Reappropriations	\$ 22,161,308	\$ 42,201,246	\$ 64,362,554	203.2	
Agency Revised Estimate	22,161,308	68,339,222	90,500,530	204.2	
Special Committee on the State Budget	12,012,829	68,339,222	80,352,051	203.2	
House Committee of the Whole	22,161,308	68,339,222	90,500,530	204.2	
Senate Committee of the Whole	22,454,495	68,339,222	90,793,717	211.7	
Conference Committee*	-	-	-	-	
Governor's Recommendation	22,115,606	68,339,222	90,454,828	204.2	
FY 2027					
FY 2026 Approved, without Reappropriations	\$ 12,012,829	\$ 42,201,246	\$ 54,214,075	203.2	
Agency Request	11,720,974	61,718,224	73,439,198	204.2	
Special Committee on the State Budget	11,720,974	61,718,224	73,439,198	203.2	
House Committee of the Whole	17,189,041	61,718,224	78,907,265	219.7	
Senate Committee of the Whole	13,609,041	61,718,224	75,327,265	213.7	
Conference Committee*	-	-	-	-	
Governor's Recommendation	11,720,974	61,718,224	73,439,198	204.2	

* Note : This committee has not taken action on this agency's budget yet.

The Attorney General is a constitutional statewide elected official who is the chief legal officer of and advocate for the State. In addition, the Attorney General serves as the State's chief law enforcement officer. The Office of the Attorney General is organized into nine divisions:

- Administration
- Civil
- Criminal
- Office of Inspector General (OIG)
- Public Protection
- Solicitor
- Special Litigation
- Victim Services
- Youth Services

The OIG is responsible for oversight of state assistance programs, including Medicaid, MediKan, Children's Health Insurance Program (CHIP), and all Kansas cash, food, and health assistance programs under [2025 HB 2217](#), with authority to issue subpoenas, administer oaths, and execute search warrants.

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FY 2026

Summary of Legislative Recommendations, FY 2026					
	SGF	All Other Funds	Total	FTE Positions	
Approved, with Reappropriations	\$ 22,161,308	\$ 42,201,246	\$ 64,362,554	203.2	
Agency Revised Estimate	22,161,308	68,339,222	90,500,530	204.2	
Special Committee on the State Budget (SBC)					
<i>Change from Agency Revised Estimate</i>	\$ (10,148,479)	\$ -	\$ (10,148,479)	(1.0)	
TOTAL – Special Committee	\$ 12,012,829	\$ 68,339,222	\$ 80,352,051	203.2	
House Committees					
General Government Budget	\$ 10,148,479	\$ -	\$ 10,148,479	1.0	
Appropriations	830,000	-	830,000	-	
Committee of the Whole	-	-	-	-	
<i>Subtotal – House Change from SBC</i>	\$ 10,978,479	\$ -	\$ 10,978,479	1.0	
TOTAL – Current House Position	\$ 22,991,308	\$ 68,339,222	\$ 91,330,530	204.2	
Senate Committees					
Ways and Means [Executive]	\$ 10,650,691	\$ -	\$ 10,650,691	15.5	
Ways and Means	(209,025)	-	(209,025)	(7.0)	
Committee of the Whole	-	-	-	-	
<i>Subtotal – Senate Change from SBC</i>	\$ 10,441,666	\$ -	\$ 10,441,666	8.5	
TOTAL – Current Senate Position	\$ 22,454,495	\$ 68,339,222	\$ 90,793,717	211.7	
Legislative Approved					
Conference Committee	\$ -	\$ -	\$ -	-	
Governor's Vetoes	-	-	-	-	
Veto Overrides	-	-	-	-	
<i>Subtotal – Approved Change from SBC</i>	\$ -	\$ -	\$ -	-	
GRAND TOTAL – Final Approved	\$ 22,454,495	\$ 68,339,222	\$ 90,793,717	211.7	

* Note : This committee has not taken action on this agency's budget yet.

Agency

The **agency** submits a revised estimate of \$90.5 million in on-budget expenditures, including \$22.2 million SGF and 204.2 FTE positions in FY 2026. This represents an increase of \$26.1 million, or 40.6 percent, and 1.0 FTE position above the amount previously approved, including reappropriations, by the 2025 Legislature.

The revised estimate includes the following SGF reappropriations:

- \$10.0 million SGF for the Safe and Secure Firearm Detection Program;
- \$102,777 SGF for the Office of Inspector General; and
- \$45,702 SGF for Litigation Travel.

The increase in expenditures is primarily attributable to higher pass-through distributions of opioid settlement funds administered by the Office of the Attorney General and distributed as state aid and

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other assistance outside the agency. These expenditures reflect receipts from the Kansas Fights Addiction Fund and the Municipalities Fight Addiction Fund, which receive distributions from opioid settlement payments. Pursuant to [KSA 75-777](#), 75.0 percent of settlement proceeds are deposited into the Kansas Fights Addiction Fund, with the remaining 25.0 percent deposited into the Municipalities Fight Addiction Fund. The revised estimate includes an increase of approximately \$20.0 million from the Kansas Fights Addiction Fund above the FY 2026 approved amount, resulting in \$35.5 million in total available funds for FY 2026, which are distributed primarily as grants. In addition, the revised estimate includes an increase of approximately \$6.6 million from the Municipalities Fight Addiction Fund, for a total estimated receipts for FY 2026 to \$11.8 million, which are distributed to local governments.

Other changes in the revised estimate include the following:

- **Salaries and Wages:** Salaries and wages decrease by \$774,839, primarily in the Criminal Division, due to funding reductions for vacant unclassified positions. Reductions in classified salaries are partially offset by increased temporary unclassified staffing.
- **Capital Outlay:** Capital outlay decreases by \$299,096, largely in the Victim Services and Administration divisions. The decrease is driven by reclassification of Victim Information Notification Everyday (VINE) system software and Memorial Hall relocation costs to contractual services.
- **Contractual Services:** Contractual services increase by \$782,882, driven mainly by higher database access and VINE system costs within Victim Services. Additional increases occur in the Administration and other divisions, partially offset by decreases in the Solicitor's Office and Civil Division. Funding changes include increases from the Court Cost Fund and several special revenue funds, with significant decreases in the Tort Claims and Antitrust Special Revenue funds.
- **1.0 FTE Increase:** Staffing increases in Administration, Criminal, and Public Protection divisions are partially offset by reductions in the Solicitor's Office, Civil, Inspector General, and Youth Services divisions, resulting in a total increase of 1.0 FTE position.

Special Committee on the State Budget

The **Special Committee** concurs with the agency's revised estimate in FY 2026, with the following adjustments:

1. Delete 1.0 FTE position in FY 2026.
2. Delete \$10.1 million SGF to remove the following reappropriations in FY 2026:
 - a. Delete \$10.0 million SGF reappropriations for the Safe and Secure Firearm Detection Program in FY 2026;
 - b. Delete \$102,777 SGF reappropriations for the Office of Inspector General in FY 2026; and
 - c. Delete \$45,702 SGF reappropriations for Litigation Travel in FY 2026.

House Committees

House Committee on General Government Budget

The **House Budget Committee** concurs with the Special Committee's recommendation in FY 2026, with the following adjustments:

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1. Add 1.0 FTE position in FY 2026.
2. Add \$10.1 million SGF to restore the following reappropriations in FY 2026:
 - a. Add \$10.0 million SGF reappropriations for the Safe and Secure Firearm Detection Program in FY 2026;
 - b. Add \$102,777 SGF reappropriations for the Office of Inspector General in FY 2026; and
 - c. Add \$45,702 SGF reappropriations for Litigation Travel in FY 2026.

House Committee on Appropriations

The **House Committee** concurs with the House Budget Committee's recommendation in FY 2026.

House Committee of the Whole

The **House Committee of the Whole** concurs with the House Committee's recommendation in FY 2026.

Senate Committees

Senate Committee on Ways and Means – Executive Subcommittee

The **Senate Subcommittee** concurs with the Special Committee's recommendation in FY 2026, with the following adjustments:

1. Add \$10.1 million SGF to restore the following reappropriations in FY 2026:
 - a. Add \$10.0 million SGF reappropriations for the Safe and Secure Firearm Detection Program in FY 2026;
 - b. Add \$102,777 SGF reappropriations for the Office of Inspector General in FY 2026; and
 - c. Add \$45,702 SGF reappropriations for Litigation Travel in FY 2026.
2. Add \$318,619 SGF and 9.0 FTE positions in FY 2026 to expand the Office of the Inspector General, pursuant to 2025 HB 2217, which shifts from Medicaid-only to statewide oversight of healthcare and welfare programs, increasing audits and investigations.
3. Add \$26,025 SGF and 1.0 FTE position for an investigator position in FY 2026 to investigate consumer complaints, collect evidence, and support enforcement actions under the Kansas Consumer Protection Act related to solicitation notice violations created by 2025 HB 2118.
4. Add \$63,849 SGF and 2.5 FTE positions in FY 2026 to implement the Kansas Land and Military Installation Protection Act (2025 House Sub. for SB 9), including responsibilities to oversee foreign principal real property registration, investigate potential violations, support enforcement actions, and coordinate reporting on foreign land holdings and drone procurement compliance.
5. Add \$80,454 SGF and 2.5 FTE positions in FY 2026 to implement 2025 HB 2291, which established the General Regulatory Sandbox Program within the Office of the Attorney General. The program allows businesses to seek temporary relief from certain state laws to test innovative offerings, while the Office reviews applications and provides recommendations on regulatory reforms to reduce barriers to business growth.
6. Add \$13,265 SGF and 0.5 FTE in FY 2026 for a position to review the local law enforcement's investigative reports and actions taken pertaining to violations of the Scrap Metal Theft Reduction Act, pursuant to 2025 SB 237.

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Senate Committee on Ways and Means

The **Senate Committee on Ways and Means** concurs with the Senate Committee's recommendation in FY 2026, with the following adjustments:

1. Delete \$100,000 SGF and 3.0 FTE positions for the Office of the Inspector General in FY 2026.
2. Delete \$26,025 SGF and 1.0 FTE position for an investigator position in FY 2026 to investigate consumer complaints, collect evidence, and support enforcement action.
3. Delete \$35,000 SGF and 1.5 FTE positions in FY 2026 to implement the Kansas Land and Military Installation Protection Act.
4. Delete \$48,000 SGF and 1.5 FTE positions in FY 2026 for the Regulatory Sandbox Program.
5. Delete \$60,593 from the transfer from the Kansas Endowment for Youth (KEY) Fund to the Tobacco Master Settlement Agreement Fund for the use of tobacco enforcement for FY 2027, reducing the total transfer to \$400,000.

Senate Committee of the Whole

The **Senate Committee of the Whole** concurs with the House Committee's recommendation in FY 2026.

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FY 2027

Summary of Legislative Recommendations, FY 2027					
	SGF	All Other Funds	Total	FTE Positions	
FY 2026 Approved, without Reappropriations	\$ 12,012,829	\$ 42,201,246	\$ 54,214,075	203.2	
Agency Request	11,720,974	61,718,224	73,439,198	204.2	
Special Committee on the State Budget (SBC)					
<i>Change from Agency Request</i>	\$ -	\$ -	\$ -	(1.0)	
TOTAL – Special Committee	\$ 11,720,974	\$ 61,718,224	\$ 73,439,198	203.2	
House Committees					
General Government Budget	\$ 4,638,067	\$ -	\$ 4,638,067	16.5	
Appropriations	830,000	-	830,000		
Committee of the Whole	-	-	-	-	
<i>Subtotal – House Change from SBC</i>	\$ 5,468,067	\$ -	\$ 5,468,067	16.5	
TOTAL – Current House Position	\$ 17,189,041	\$ 61,718,224	\$ 78,907,265	219.7	
Senate Committees					
Ways and Means [Executive]	\$ 1,578,067	\$ -	\$ 1,578,067	15.5	
Ways and Means	310,000	-	310,000	(5.0)	
Committee of the Whole	-	-	-	-	
<i>Subtotal – Senate Change from SBC</i>	\$ 1,888,067	\$ -	\$ 1,888,067	10.5	
TOTAL – Current Senate Position	\$ 13,609,041	\$ 61,718,224	\$ 75,327,265	213.7	
Legislative Approved					
Conference Committee	\$ -	\$ -	\$ -	-	
Governor's Vetoes	-	-	-	-	
Veto Overrides	-	-	-	-	
<i>Subtotal – Approved Change from SBC</i>	\$ -	\$ -	\$ -	-	
GRAND TOTAL – Final Approved	\$ 13,609,041	\$ 61,718,224	\$ 75,327,265	213.7	

* Note : This committee has not taken action on this agency's budget yet.

Agency

The **agency** requests \$73.4 million in on-budget expenditures, including \$11.7 million SGF and 204.2 FTE positions for FY 2027. This represents an increase of \$19.6 million, or 36.3 percent, and 1.0 FTE above the amount previously approved, excluding reappropriations, by the 2025 Legislature.

The increase in expenditures for FY 2027 is primarily attributable to higher pass-through distributions of opioid settlement funds administered by the Office of the Attorney General and distributed as state aid and other assistance outside the agency. These expenditures reflect receipts from the Kansas Fights Addiction Fund and the Municipalities Fight Addiction Fund, which receive distributions from opioid settlement payments pursuant to [KSA 75-777](#). The FY 2027 request includes an increase of approximately \$14.9 million from the Kansas Fights Addiction Fund above the FY 2026 approved amount, resulting in total estimated receipts of \$30.4 million. In addition, the FY 2027 request includes an increase of approximately \$5.0 million from the Municipalities Fight Addiction Fund, for a total estimated receipts to \$10.2 million.

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Other changes in the agency request include the following:

- **Salaries and Wages:** Salaries decrease by \$660,361, primarily in the Criminal Division due to funding reductions for vacant unclassified positions. Reductions in classified salaries are partially offset by increased temporary unclassified staffing.
- **Capital Outlay:** Capital outlay decreases by \$282,150, largely in Victim Services and Administration. The decrease is driven by reclassification of VINE system software expenditures from capital outlay to contractual services.
- **Contractual Services:** Contractual services increase by \$620,450, driven mainly by higher database access and VINE system costs in Victim Services. Additional increases occur in Administration, Public Protection, and several other divisions, partially offset by decreases in the Solicitor's Office and Civil Division. Funding changes include increases from the Court Cost Fund and Criminal Appeals Cost Fund, with offsets from several special revenue funds.
- **1.0 FTE Increase:** Staffing increases in Administration, Criminal, and Public Protection divisions are partially offset by reductions in the Solicitor's Office, Civil, Inspector General, and Youth Services divisions, resulting in a net increase of 1.0 FTE position.

Special Committee on the State Budget

The **Special Committee** concurs with the agency request for FY 2027, with the following adjustments:

1. Delete 1.0 FTE position for FY 2027.

House Committees

House Committee on General Government Budget

The **House Budget Committee** concurs with the Special Committee's recommendation for FY 2027, with the following adjustments:

1. Add 1.0 FTE position for FY 2027.
2. Add \$3.0 million SGF, one-time, for FY 2027 to establish the Hearing Protection for Law Enforcement Program. Includes \$960,000 SGF for custom active hearing protection for Kansas Bureau of Investigation officers and Kansas Highway Patrol troopers and \$2.1 million SGF for standard active hearing protection for local law enforcement. Equipment shall be competitively procured by the Attorney General's Office, limited to Made-in-the-USA products, and distributed to local agencies on a first-come, first-served basis, distributed equally among the four congressional districts.
3. Add \$1.0 million SGF and 9.0 FTE positions for FY 2027 to expand the Office of the Inspector General, pursuant to 2025 HB 2217, which shifts from Medicaid-only to statewide oversight of healthcare and welfare programs, increasing audits and investigations.
4. Add \$78,075 SGF and 1.0 FTE position for an investigator position for FY 2027 to investigate consumer complaints, collect evidence, and support enforcement actions under the Kansas Consumer Protection Act related to solicitation notice violations created by 2025 HB 2118.
5. Add \$201,125 SGF and 2.5 FTE positions for FY 2027 to implement the Kansas Land and Military Installation Protection Act (2025 House Sub. for SB 9), including responsibilities to oversee foreign principal real property registration, investigate potential violations, support

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enforcement actions, and coordinate reporting on foreign land holdings and drone procurement compliance.

6. Add \$253,431 SGF and 2.5 FTE positions for FY 2027 to implement 2025 HB 2291, which established the General Regulatory Sandbox Program within the Office of the Attorney General. The program allows businesses to seek temporary relief from certain state laws to test innovative offerings, while the Office reviews applications and provides recommendations on regulatory reforms to reduce barriers to business growth.
7. Add \$41,786 SGF and 0.5 FTE for FY 2027 for a position to review the local law enforcement's investigative reports and actions taken pertaining to violations of the Scrap Metal Theft Reduction Act, pursuant to 2025 SB 237.

House Committee on Appropriations

The **House Committee** concurs with the House Budget Committee's recommendation for FY 2027, with the following adjustments:

1. Add \$3.0 million SGF, one-time, for FY 2027 to establish the Hearing Protection for Law Enforcement Program. Includes \$960,000 SGF for custom active hearing protection for Kansas Bureau of Investigation officers and Kansas Highway Patrol troopers and \$2.1 million SGF for standard active hearing protection for local law enforcement. Equipment shall be competitively procured by the Attorney General's Office, **without a requirement that products be made in the United States**, and distributed to local agencies on a first-come, first-served basis, distributed equally among the four congressional districts.

House Committee of the Whole

The **House Committee of the Whole** concurs with the House Committee's recommendation for FY 2027.

Senate Committees

Senate Committee on Ways and Means – Executive Subcommittee

The **Senate Subcommittee** concurs with the Special Committee's recommendation for FY 2027, with the following adjustments:

1. Add \$1.0 million SGF and 9.0 FTE positions for FY 2027 to expand the Office of the Inspector General, pursuant to 2025 HB 2217, which shifts from Medicaid-only to statewide oversight of healthcare and welfare programs, increasing audits and investigations.
2. Add \$78,075 SGF and 1.0 FTE position for an investigator position for FY 2027 to investigate consumer complaints, collect evidence, and support enforcement actions under the Kansas Consumer Protection Act related to solicitation notice violations created by 2025 HB 2118.
3. Add \$201,125 SGF and 2.5 FTE positions for FY 2027 to implement the Kansas Land and Military Installation Protection Act (2025 House Sub. for SB 9), including responsibilities to oversee foreign principal real property registration, investigate potential violations, support enforcement actions, and coordinate reporting on foreign land holdings and drone procurement compliance.
4. Add \$253,431 SGF and 2.5 FTE position for FY 2027 to implement 2025 HB 2291, which established the General Regulatory Sandbox Program within the Office of the Attorney General. The program allows businesses to seek temporary relief from certain state laws to test

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innovative offerings, while the Office reviews applications and provides recommendations on regulatory reforms to reduce barriers to business growth.

5. Add \$41,786 SGF and 0.5 FTE for FY 2027 for a position to review the local law enforcement's investigative reports and actions taken pertaining to violations of the Scrap Metal Theft Reduction Act, pursuant to 2025 SB 237.

Senate Committee on Ways and Means

The **Senate Committee on Ways and Means** concurs with the Senate Committee's recommendation for FY 2027, with the following adjustments:

1. Delete \$330,000 SGF and 3.0 FTE positions for the Office of the Inspector General for FY 2027.
2. Delete \$40,000 SGF and 0.5 FTE position for FY 2027 to implement the Kansas Land and Military Installation Protection Act.
3. Delete \$150,000 SGF and 1.5 FTE positions for FY 2027 for the Regulatory Sandbox Program.
4. Delete \$60,593 from the transfer from the KEY Fund to the Tobacco Master Settlement Agreement Fund for the use of tobacco enforcement for FY 2027, reducing the total transfer to \$400,000.
5. Add \$830,000 SGF for the Office of the Attorney General for FY 2027 for the Public Assistance Integrity Program to fund a request for proposal for AI-driven process intelligence software and services that analyze public assistance expenditures to detect duplicate or ineligible payments, out-of-state recipients, process failures, and fraud or waste. The selected provider shall submit written findings, measurable cost savings, cost estimates, and recommendations for statutory, administrative, or budgetary action to support the Inspector General in audits pursuant to [KSA 75-7427](#) and enable the Legislature to evaluate future funding or procurement.

Senate Committee of the Whole

The **Senate Committee of the Whole** concurs with the House Committee's recommendation for FY 2027.