

Proposed

State of Kansas

Kansas Board of Regents

Notice of Hearing on Proposed Adoption of Administrative Regulations

The Kansas Board of Regents will conduct a public hearing to consider proposed amended regulations K.A.R. 88-20-1, 88-20-3, 88-20-9, and 88-20-10, and the proposed revocation of K.A.R. 88-20-5, 88-20-8, and 88-20-11. The hearing will be held at 10:00 a.m. on Wednesday, June 3, 2026, in the Kansas Board of Regents Board Room, 1000 SW Jackson St., Ste. 520, Topeka, KS 66612.

This 60-day notice of the public hearing shall constitute a public comment period for receiving written public comments on the proposed new regulations. All interested parties may submit comments prior to the hearing to Gage Rohlf at the Kansas Board of Regents at the address above, at (785) 430-4236, or by email to grohlf@ksbor.org. All interested parties will be given a reasonable opportunity to present their views orally on the proposed regulations during the hearing. To provide all parties with an opportunity to present their views, it may be necessary to request each participant limit any oral presentation to five minutes.

Any individual with a disability may request accommodation to participate in the public hearing and may request the proposed regulations and economic impact statement in an accessible format. Requests for accommodation to participate in the hearing should be made at least five working days in advance of the hearing by contacting Gage Rohlf using the contact information listed above. Individuals with hearing or speech disabilities may contact the Kansas Relay Center at 800-766-3777 for communication accommodations.

Copies of the proposed regulations and the economic impact statement may be found at <http://www.kansasregents.gov/about/rules-regulations> or by contacting Gage Rohlf.

A summary of the proposed regulations and the economic impact statement of the regulations follows:

The proposed amendments and revocations update requirements for the Kansas Nursing Service Scholarship program. An existing requirement that students receiving the scholarship be enrolled “full-time” would be eliminated, along with language defining “full-time” as 12 or more credit hours per semester. This change would open the scholarship opportunity to students pursuing nursing education on a part-time basis, as well as to students whose full-time nursing programs comprise fewer than 12 credit hours per semester.

The proposed amendments and revocations would also incorporate changes that the Legislature has made to the underlying Program statutes, such as elimination of a sponsorship requirement; and would remove unnecessary financial aid provisions.

There is no anticipated economic impact on specific businesses, sectors, public utility ratepayers, or local governments. Students who qualify for scholarships under this program and who successfully complete their scholarship-funded programs and service requirements will benefit from the scholarships, as will the institutions those students attend. Students who are unable to complete or be excused from their service obligations will be required to repay scholarship funds. Kansas businesses will benefit to the

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extent additional trained nurses remain in Kansas communities to work after completion of their programs. The regulations themselves will have no direct economic effect, as they only stipulate how the Board of Regents and the participating institutions will implement the Program.

There will be no direct economic impact on other public agencies or private businesses as a result of these regulations. The regulations will neither enhance nor restrict business activities and growth, other than as discussed above.

Blake Flanders
President and CEO
Kansas Board of Regents

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88-20-1. Definitions. Each of the following terms, when used in this article, shall have the meaning specified in this regulation: (a) "Parent" means a guardian or any person who is legally responsible for the maintenance, care, or support of a dependent who is an applicant under this program.

(b) "Parent's contribution" means the amount parents can reasonably be expected to contribute from their income and assets toward education costs for a dependent. This amount shall be determined based upon criteria approved by the board and established by the financial needs analysis agency selected by the board.

(c) "Independent student" means a student who demonstrates independence from a parent's support to the satisfaction of the board. Documentation that will meet U.S. department of education guidelines for an independent student may be required from the applicant, applicant's parent or parents, or guardian to verify emancipation from the parent or parents.

(d) "Student contribution" means the amount a student can contribute from the student's own work and resources toward a year's college education costs. This amount shall be determined based upon criteria approved by the board and established by the financial needs analysis agency selected by the board. The student contribution shall not be less than \$450.

(e) "Student resources" means assets, earnings, income or benefits from other sources, and any grant or loan coming directly to the student from non-college sources, as defined by the U.S. department of education in 34 C.F.R. 674.14, effective February 2, 1988, which is hereby adopted by reference.

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~~(f) "Family contribution" means the sum of parents' contribution and student contribution.~~

~~(ag) "Licensed pProfessional nurse" means a person who is licensed to practice professional nursing as defined in K.S.A. 65-1113(de)(4), and amendments thereto.~~

~~(h) "Registered professional nurse" means a person who is licensed to practice professional nursing as defined in K.S.A. 65-1113(d)(1).~~

~~(bi) "Licensed pPractical nurse" means a person who is licensed to practice practical nursing as defined in K.S.A. 65-1113(d)(2f), and amendments thereto.~~

~~(j) "Minority applicant" means an applicant for a nursing student scholarship who is categorized as: (1) American Indian or Alaskan Native; (2) Asian or Pacific Islander; (3) Black, non-Hispanic; or (4) Hispanic.~~

~~(k) "American Indian or Alaskan Native" means a person having origins in any of the original peoples of North America and who maintains cultural identification through tribal affiliation or community recognition.~~

~~(l) "Asian or Pacific Islander" means a person having origins in any of the original peoples of the far east, southeast Asia, the Indian subcontinent, or Pacific islands. This includes, but not by way of limitation, persons from China, Japan, Korea, the Philippine Islands, Samoa, India and Vietnam.~~

~~(m) "Black, non-Hispanic" means a person having origins in any of the black racial groups of Africa (except those of Hispanic origin).~~

~~(n) "Hispanic" means a person of Mexican, Puerto Rican, Cuban, Central or South American or other Spanish culture or origin, regardless of race.~~

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~~(e) "Full-time student" means a student who is taking an academic course load of a minimum of 12 semester credit hours or the academic equivalent thereof.~~

~~(cp) "Full-time employment" means an employment arrangement sufficient to permit an individual to be considered as a full-time employee of the sponsor and which requires a minimum of 1,500 hours of work per year.~~

~~(dq) "Board of regents" or "board" means the state board of regents provided for in the constitution of this state.~~

~~(r) "Qualified sponsor" means any adult care home licensed under the adult care home licensure act, any medical care facility licensed under K.S.A. 65-425 et seq. and amendments thereto, any psychiatric hospital licensed under K.S.A. 75-3307(b) and amendments thereto and any state agency which employs licensed practical nurses or licensed professional nurses which has entered into an agreement pursuant to K.A.R. 88-20-5. (Authorized by L. 1989, Ch. 223, Sec. 7 K.S.A. 2025 Supp. 74-3297; implementing L. 1989, Ch. 223, Sec. 1-7 K.S.A. 2025 Supp. 74-3294; effective March 19, 1990; amended P-_____.)~~

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88-20-3. Applicant eligibility. Each applicant for a Kansas nursing service scholarship shall demonstrate to the executive officer of the board or the executive officer's designee that the applicant:

~~(a) Is a resident of the state of Kansas;~~

~~(b) has entered into an agreement with a qualified sponsor;~~

(ea) has Has entered into an agreement with the board; and

(eb) is currently enrolled in or has been admitted as a ~~full-time~~ student to a school of nursing in a course of instruction leading to licensure as a ~~licensed~~ professional nurse or ~~licensed~~ practical nurse. (Authorized by K.S.A. ~~1990~~ 2025 Supp. 74-3297; implementing K.S.A. ~~1990~~ 2025 Supp. 74-3294; effective March 19, 1990; amended Dec. 14, 1992; amended P-_____.)

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88-20-5. (Authorized by L. 1989, Ch. 223, Sec. 7; implementing L. 1989, Ch. 223, Sec. 6-7; effective March 19, 1990; revoked P-_____.)

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88-20-8. (Authorized by L. 1989, Ch. 223, Sec. 7; implementing L. 1989, Ch. 223, Sec. 1-7; effective March 19, 1990; revoked P-_____.)

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88-20-9. College certification. Upon the enrollment of recipients of Kansas nursing student scholarships, each eligible institution of postsecondary education shall certify to the executive officer of the board of regents or the executive officer's designee that each recipient:

~~(a) Is a resident of the state of Kansas according to K.S.A. 76-729(a) and applicable administrative regulations of the board of regents relating to residency determinations;~~

~~(a**b**) i~~s enrolled or has been accepted for enrollment as a full-time student in a nursing program;

~~(b~~e) is attending the nursing program; and

~~(c~~d) meets all the guidelines requirements for assistance as specified by the board of regents. (Authorized by K.S.A. 1990 2025 Supp. 74-3297; implementing K.S.A. 1990 2025 Supp. 74-32941 et seq.; effective March 19, 1990; amended Dec. 14, 1992; amended P-_____.)

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88-20-10. Grant Scholarship offer. Each grantee scholarship recipient shall notify the board before the deadline listed on the grant scholarship offer letter as to whether the grantee scholarship recipient will accept the grant scholarship for the full academic year or a portion thereof. If this information is not received from the applicant by the deadline, the board may withdraw the original grant scholarship offer. (Authorized by ~~L. 1989, Ch. 223, Sec. 7~~ K.S.A. 2025 Supp. 74-3297; implementing ~~L. 1989, Ch. 223, Sec. 1-7~~ K.S.A. 2025 Supp. 74-3293; effective March 19, 1990; amended P-_____.)

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88-20-11. (Authorized by L. 1989, Ch. 223, Sec. 7; implementing L. 1989, Ch. 223, Sec. 1-7; effective March 19, 1990; revoked P-_____.)

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Kansas Administrative Regulations Economic Impact Statement (EIS)

Kansas Board of Regents
Agency

Gage Rohlf
Agency Contact

785-430-4236
Contact Phone Number

Amendments: K.A.R. 88-20-1, 88-20-3, 88-20-9, and 88-20-10

Revocations: K.A.R. 88-20-5, 88-20-8, and 88-20-11

K.A.R. Number(s)

Permanent Temporary

Is/Are the proposed rule(s) and regulation(s) mandated by the federal government as a requirement for participating in or implementing a federally subsidized or assisted program?

Yes If yes, continue to fill out the remaining form to be included with the regulation packet submitted in the review process to the Department of Administration and the Attorney General. Budget approval is not required; however, the Division of the Budget will require submission of a copy of the EIS at the end of the review process.

No If no, do the total annual implementation and compliance costs for the proposed rule(s) and regulation(s), calculated from the effective date of the rule(s) and regulation(s), exceed \$1.0 million or more in implementation and compliance costs that are reasonably expected to be incurred by or passed along to businesses, local governmental units and individuals as a result of the proposed rule and regulation over the initial five-year period following adoption of such rule(s) and regulation(s) (as calculated in Section III, F)?

Yes If "Yes," then the agency shall not adopt the rule(s) and regulation(s) until the rule(s) and regulation(s) has been ratified by the Legislature with a bill, unless the proposed rule(s) and regulation(s) are: 1) mandated by the federal government as a requirement for participating in or implementing a federally subsidized or assisted program, as described in K.S.A. 77-416(b)(1)(B), and amendments thereto; 2) temporary rule(s) and regulation(s) adopted pursuant to K.S.A. 77-422, and amendments thereto; or 3) rules and regulations adopted pursuant to K.S.A. 2-3710 (Kansas Agricultural Remediation Board). Continue to fill out the remaining EIS form to be included with the regulation packet in the review process to the Department of Administration and the Attorney General. The submitted EIS will be independently analyzed by the Division of the Budget for approval.

No If no, continue to fill out the remaining form to be included with the regulation packet submitted in the review process to the Department of Administration and the Attorney General. The submitted EIS will be analyzed by the Division of the Budget for approval.

Section I

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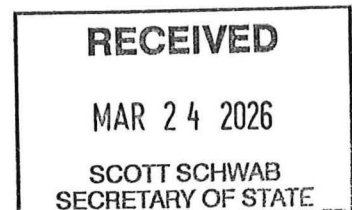
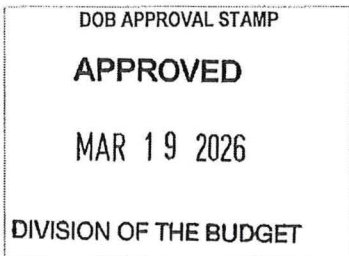
Analysis, brief description, and cost and benefit quantification of the proposed rule(s) and regulation(s). If the approach chosen by the Kansas agency to address the policy issue is different from that utilized by agencies of contiguous states or of the federal government, the economic impact statement shall include an explanation of why the Kansas agency's rule and regulation differs.

The proposed regulations update requirements for the Kansas Nursing Service Scholarship program. The existing regulations were adopted in the 1990s. In 2024, the Legislature amended the program statutes to eliminate a requirement that scholarship recipients be sponsored by healthcare providers who funded one-half of the scholarship and employed the recipients upon graduation. The Legislature also abolished the nursing service scholarship review committee, which originally served as an advisory body to the Board of Regents in the administration of the program.

The proposed regulations would accomplish the following:

1. Eliminate a requirement that students receiving the scholarship be enrolled “full-time” and removing language defining “full-time” as 12 or more credit hours per semester. This change would open the scholarship opportunity to students pursuing nursing education on a part-time basis, as well as to students whose full-time nursing programs comprise fewer than 12 credit hours per semester.
2. Amend K.A.R. 88-20-3 to eliminate the requirement that students have sponsorship agreements and revoke K.A.R. 88-20-5, which established requirements for sponsorship agreements. The amended statutes permit students who have qualifying sponsors to receive additional funds from the state. However, sponsors are no longer required. Nor are sponsors obligated to fund portions of the scholarship. Therefore, K.A.R. 88-20-5’s command that sponsorship agreements incorporate the scholarship’s service requirements to keep the agreements in lockstep with the students’ agreements with the state is no longer necessary.
3. Eliminate unnecessary financial aid definitions in K.A.R. 88-20-1 and the requirement K.A.R. 88-20-11 that the Board contract with a nationally recognized financial needs analysis agency determine financial need. The federal FAFSA has rendered these obsolete.
4. Eliminate definitions in K.A.R. 88-20-1 related to a statutory requirement that consideration be given to minority applicants to the extent practicable in awarding scholarships. The Legislature removed parallel language from the act in 2024.

The primary object of the proposed amended regulations is to remove the full-time enrollment requirement for scholarship recipients. The proposal is in line with the way similar programs are operated in surrounding states. There are state-administered scholarship programs specifically for nursing students in Arkansas, Colorado, Oklahoma, and Texas. *See* Ark. Bd. of Nursing, *Frequently Asked Questions About the Faith A. Fields Nursing Scholarship Loan*, <https://healthy.arkansas.gov/wp-content/uploads/ScholarshipFAQ329.pdf> (last accessed Dec. 16, 2025); Col. Dep’t of Higher Ed., *Policies and Procedures, Sec. VI.M*, available at <https://cdhe.colorado.gov/sites/highered/files/2020-03/vi-partm.pdf> (last accessed Dec. 16, 2025); Texas Higher Ed. Coordinating Bd., *Nursing Students Scholarship Program*, <https://reportcenter.highered.texas.gov/agency-publication/guidelines-manuals/nursing-students-scholarship-program-fy-2025-fact-sheet/> (last accessed Dec. 16, 2025). However, the Colorado program currently appears to be suspended. The federal government also provides a similar scholarship through the U.S. Department of Health and Human Services. *See* U.S. Dep’t of Health and Human Servs., *Nurse Corps*



Scholarship Program, <https://bhw.hrsa.gov/sites/default/files/bureau-health-workforce/funding/nursecorps-sp-guidance.pdf> (last accessed Dec. 16, 2025).

None of the state programs restrict scholarship awards to full time students (Oklahoma requires full-time enrollment for students in LPN programs). The federal Nurse Corps Scholarship Program does require full-time enrollment in an accredited nursing degree program in clinical nursing. Each of these scholarships, like scholarships awarded under the Kansas Nursing Service Scholarship Act, require recipients to fulfill a defined work obligation after graduation. For example, Arkansas law provides that one year's award amount and interest thereon be cancelled for each year the recipient practices in the state. Ark. Code Ann. § 6-81-1409. Eliminating the full-time enrollment requirement for Kansas scholarship recipients will encourage students who lack the flexibility to attend school full time to pursue nursing education.

Section II

Explain whether the proposed rule and regulation is mandated by federal law as a requirement for participating in or implementing a federally subsidized or assisted program and whether the proposed rules and regulations exceed the requirements of applicable federal law.

These regulations are not mandated by federal law as a requirement for participating in or implementing a federally subsidized or assisted program.

Section III

Agency analysis specifically addressing the following:

- A. The extent to which the rule(s) and regulation(s) will enhance or restrict business activities and growth;

There is no expectation that these rules and regulations will either enhance or restrict business activities and growth in any significant way. However, among the Board of Regents' strategic goals is to attract, retain and graduate qualified students to meet the needs of business and industry in this State or that may be looking to locate in this State. The relaxed scholarship eligibility requirements may incentivize more individuals to pursue careers in nursing by providing assistance to students who will pursue their studies part time or within programs for which full-time courseloads comprise fewer than 12 credit hours.

- B. The economic effect, including a detailed quantification of implementation and compliance costs, on the specific businesses, sectors, public utility ratepayers, individuals, and local governments that will be affected by the proposed rule(s) and regulation(s) and on the state economy as a whole;

There are no anticipated implementation or compliance costs associated with these changes, which impact only the criteria for receiving a nursing service scholarship. Although difficult to estimate, the relaxed eligibility criteria may increase enrollment at the public and private institutions that maintain schools of nursing by incentivizing more students to participate in nursing education. Accordingly, this may increase the state's nursing workforce, to the benefits of healthcare providers and the communities they serve. Otherwise, there will be no economic impact on public agencies or private businesses and the changes will neither enhance nor restrict business activities and growth.

- C. Businesses that would be directly affected by the proposed rule(s) and regulation(s);

Only prospective students will be directly affected by these proposed rules and regulations.

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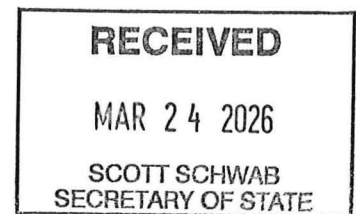
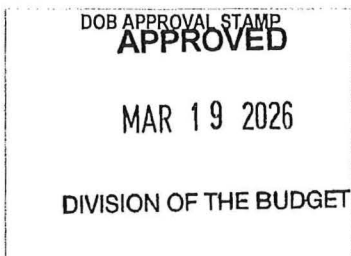
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D. Benefits of the proposed rule(s) and regulation(s) compared to the costs;

There are no direct costs associated with these rules and regulations. The changes will expand access to nursing service scholarship funds to part-time students, incentivizing increased participation in nursing education.

E. Measures taken by the agency to minimize the cost and impact of the proposed rule(s) and regulation(s) on business and economic development within the State of Kansas, local government, and individuals;

The proposed regulations will impact individuals only, and only by expanding access to scholarship funds. There are no anticipated to create costs or other negative impacts for Kansas businesses or economic development, local government, or individuals.



F. An estimate of the total annual implementation and compliance costs that are reasonably expected to be incurred by or passed along to businesses, local governments, or individuals. *Note: Do not account for any actual or estimated cost savings that may be realized. Implementation and compliance costs determined shall be those additional costs reasonably expected to be incurred and shall be separately identified for the affected businesses, local governmental units, and individuals.*

Costs to Affected Businesses – \$0

Costs to Local Governmental Units – \$0

Costs to Individuals – \$0

Total Annual Costs – \$0

(sum of above amounts)

Give a detailed statement of the data and methodology used in estimating the above cost estimate.

The Board Office relates the information above and has no data upon which to rely beyond knowledge of how current standards are administered.

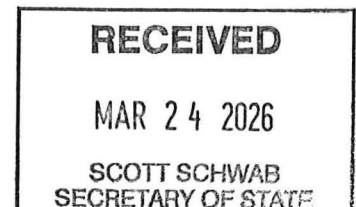
- Yes If the total implementation and compliance costs exceed \$1.0 million or more in implementation and compliance costs over the initial five-year period following adoption of such rule(s) and regulation(s) that are reasonably expected to be incurred by or passed along to businesses, local governmental units and individuals as a result of the proposed rule and regulation, did the agency hold a public hearing to find that the estimated costs have been accurately determined and are necessary for achieving legislative intent? If applicable, document when the public hearing was held, those in attendance, and any pertinent information from the hearing.
- No
- Not Applicable

If applicable, click here to enter public hearing information.

Provide an estimate to any changes in aggregate state revenues and expenditures for the implementation of the proposed rule(s) and regulation(s), for both the current fiscal year and next fiscal year.

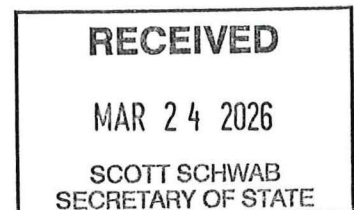
Although it is anticipated that expanded access to the scholarship may increase nursing education enrollment at state universities, the Board does not have a basis upon which to estimate any changes in aggregate state revenues on account of the regulations. Increased usage of the Legislature’s annual appropriation for the program may occur, but the Board similarly lacks a basis upon which to estimate the amount.

Provide an estimate of any immediate or long-range economic impact of the proposed rule(s) and regulation(s) on any individual(s), small employers, and the general public. If no dollar estimate can be given for any individual(s), small employers, and the general public, give specific reasons why no estimate is possible.



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No dollar estimate can be given. Expanding access benefits individuals and may benefit employers by increasing the licensed nursing workforce. However, there is not a basis upon which to reasonably predict the effect on enrollment or any downstream employment impacts of increased enrollment.



G. If the proposed rule(s) and regulation(s) increases or decreases revenues of cities, counties or school districts, or imposes functions or responsibilities on cities, counties or school districts that will increase expenditures or fiscal liability, describe how the state agency consulted with the League of Kansas Municipalities, Kansas Association of Counties, and/or the Kansas Association of School Boards.

The proposed regulations are not expected to affect the revenues of cities, counties, or school districts, or to impose functions or responsibilities upon them that would increase expenditures or fiscal liability. Incentivizing enrollment in nursing programs may result in increased revenue for community colleges that operate qualifying programs, but there is no basis upon which to form an estimate of such amounts.

H. Describe how the agency consulted and solicited information from businesses, business associations, local governmental units, state agencies, or institutions and members of the public that may be affected by the proposed rule(s) and regulation(s) or may provide relevant information.

The proposed regulations were discussed at an open meeting of the Board's Governance committee, which comprises the Board Chair, Vice Chair, and Board members who chair the Board's subcommittees on fiscal affairs and academic affairs. Board office staff also solicited feedback from the Kansas Hospital Association and LeadingAge Kansas, a non-profit organization that serves aging Kansans.

Section IV

Does the Economic Impact Statement involve any environmental rule(s) and regulation(s)?

- Yes If yes, complete the remainder of Section IV.
 No If no, skip the remainder of Section IV.

A. Describe the capital and annual costs of compliance with the proposed rule(s) and regulation(s), and the individuals or entities who would bear the costs.

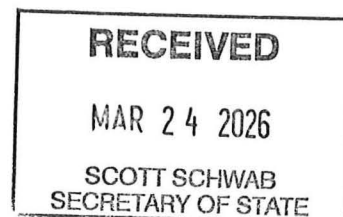
Click here to enter agency response.

B. Describe the initial and annual costs of implementing and enforcing the proposed rule(s) and regulation(s), including the estimated amount of paperwork, and the state agencies, other governmental agencies, or other individuals who will bear the costs.

Click here to enter agency response.

C. Describe the costs that would likely accrue if the proposed rule(s) and regulation(s) are not adopted, the individuals or entities who will bear the costs and who will be affected by the failure to adopt the rule(s) and regulation(s).

Click here to enter agency response.



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D. Provide a detailed statement of the data and methodology used in estimating the costs used.

[Click here to enter agency response.](#)

