

KANSAS BOARD OF REGENTS

Budget Committee Report

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KLRD Summary: Vol. 2, Pg. 619

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GBR Analysis: Vol. 2, Pg. 350

Executive Summary

Summary of Total Expenditures, FY 2023 – FY 2027				
	SGF	All Other Funds	Total	FTE Positions
FY 2023 Actual	\$ 275,979,913	\$ 19,298,463	\$ 295,278,376	58.0
FY 2024 Actual	331,270,041	18,093,682	349,363,723	58.0
FY 2025 Actual	371,721,530	19,082,548	390,804,078	58.0
FY 2026				
Approved, with Reappropriations	\$ 395,214,928	\$ 106,747,935	\$ 501,962,863	58.0
Agency Revised Estimate	375,726,393	18,261,410	393,987,803	58.0
Special Committee on the State Budget	348,983,675	18,261,410	367,245,085	58.0
House Committee of the Whole	376,742,765	18,261,410	395,004,175	58.0
Senate Committee of the Whole	376,742,765	18,261,410	395,004,175	58.0
Legislative Approved	376,734,251	18,261,410	394,995,661	58.0
Governor's Recommendation	375,726,393	18,191,410	393,917,803	58.0
FY 2027				
FY 2026 Approved, with Adjustments**	\$ 313,548,412	\$ 76,547,935	\$ 390,096,347	58.0
Agency Request	353,911,954	103,611,679	457,523,633	58.0
Special Committee on the State Budget	313,584,654	103,611,679	417,196,333	58.0
House Committee of the Whole	346,978,402	103,611,679	450,590,081	58.0
Senate Committee of the Whole	350,100,937	103,611,679	453,712,616	58.0
Legislative Approved	344,008,525	103,626,346	447,634,871	58.0
Governor's Recommendation	330,184,654	103,548,764	433,733,418	58.0

** Note : The approved budget includes expenditures in FY 2026 that are not included in the agency allocation for FY 2027. These expenditures are not included for FY 2027 as to better provide a point of comparison.

The Kansas Board of Regents (KBOR or Board) is composed of nine members appointed by the Governor and subject to confirmation by the Senate. One member is to be from each Congressional District with the remaining members appointed at large. The Board of Regents is responsible for coordination of all postsecondary education in the state and supervising the operation of the six state universities. In carrying out this responsibility, the Board: (1) appoints a Chief Executive Officer to administer each university; (2) reviews the mission, role, and curriculum of each university; (3) sets tuition, fees, and charges to be collected at each university; (4) submits requests to the Legislature for funds to operate its universities and central office staff, and for funds to construct, maintain, and equip university buildings; (5) administers student financial aid programs; (6) determines the eligibility of private postsecondary Kansas institutions to confer academic or honorary degrees; (7) registers courses conducted in Kansas by postsecondary institutions located outside of the state; and (8) administers state aid to Washburn University. The 1999 Legislature expanded the duties of the Board to include the coordination of all higher education and is responsible for state assistance in support of community colleges, vocational technical schools, and adult basic education.

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FY 2026

Summary of Legislative Recommendations, FY 2026				
	SGF	All Other Funds	Total	FTE Positions
Approved, with Reappropriations	\$ 395,214,928	\$ 106,747,935	\$ 501,962,863	58.0
Agency Revised Estimate	375,726,393	18,261,410	393,987,803	58.0
Special Committee on the State Budget (SBC)				
Change from Agency Revised Estimate	\$ (26,742,718)	\$ -	\$ (26,742,718)	-
TOTAL – Special Committee	\$ 348,983,675	\$ 18,261,410	\$ 367,245,085	58.0
House Committees				
Higher Education Budget	\$ 27,759,090	\$ -	\$ 27,759,090	-
Appropriations	-	-	-	-
Committee of the Whole	-	-	-	-
Subtotal – House Change from SBC	\$ 27,759,090	\$ -	\$ 27,759,090	-
TOTAL – Current House Position	\$ 376,742,765	\$ 18,261,410	\$ 395,004,175	58.0
Senate Committees				
Ways and Means [Higher Education]	\$ 27,759,090	\$ -	\$ 27,759,090	-
Ways and Means	-	-	-	-
Committee of the Whole	-	-	-	-
Subtotal – Senate Change from SBC	\$ 27,759,090	\$ -	\$ 27,759,090	-
TOTAL – Current Senate Position	\$ 376,742,765	\$ 18,261,410	\$ 395,004,175	58.0
Legislative Approved				
Conference Committee	\$ 27,759,090	\$ -	\$ 27,759,090	-
Governor's Vetoes	-	-	-	-
Veto Overrides	-	-	-	-
Certifications	(8,514)	-	(8,514)	-
Subtotal – Approved Change from SBC	\$ 27,750,576	\$ -	\$ 27,750,576	-
GRAND TOTAL – Final Approved	\$ 376,734,251	\$ 18,261,410	\$ 394,995,661	58.0

Agency

The **agency** requests a revised estimate of \$394.0 million, including \$375.7 million SGF, and 58.0 FTE positions in FY 2026. This is a decrease of \$108.0 million, including \$19.5 million SGF, below the amount approved for FY 2026 by the 2025 Legislature. The decrease is primarily due to transfers from the agency to the state universities from the Educational Building Fund (\$58.5 million), Kansas Campus Restoration Act (\$27.7 million), regional stabilization (\$12.0 million SGF), student success (\$5.2 million SGF), and need based aid (\$2.3 million SGF).

Special Committee on the State Budget

The **Special Committee** concurs with the agency's revised estimate in FY 2026 with the following adjustment:

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1. Delete \$26.7 million SGF to lapse reappropriated unspent funds in FY 2025 into FY 2026, including unspent scholarship funds (\$20.5 million) and funding for Blueprint for Literacy (\$6.2 million).

House Committees

House Committee on Higher Education Budget

The **House Budget Committee** concurs with the Special Committee's recommendation in FY 2026 with the following adjustments:

1. Add \$26.7 million SGF to restore reappropriations, including unspent scholarship funds (\$20.5 million) and funding for Blueprint for Literacy (\$6.2 million).
2. Add \$6.2 million SGF to fund a shortfall in Excel in CTE reimbursement and delete \$5.2 million in unused moneys for Johnson County Community College from the business/industry and apprenticeships and student success initiatives accounts, in FY 2026. This is a net increase of \$1.0 million SGF above the FY 2026 approved budget.

House Committee on Higher Education Budget

The **House Committee** concurs with the Budget Committee's recommendation in FY 2026.

House Committee of the Whole

The **House Committee of the Whole** concurs with the House Committee's recommendation in FY 2026.

Senate Committees

Senate Committee on Ways and Means – Higher Education Subcommittee

The **Senate Subcommittee** concurs with the Special Committee's recommendation in FY 2026 with the following adjustments:

1. Add \$26.7 million SGF to restore reappropriations, including unspent scholarship funds (\$20.5 million) and funding for Blueprint for Literacy (\$6.2 million).
2. Add \$6.2 million SGF to fund a shortfall in Excel in CTE reimbursement and delete \$5.2 million in unused moneys for Johnson County Community College for apprenticeships student success, in FY 2026. This is a net increase of \$1.0 million SGF above the FY 2026 approved budget.

Senate Committee on Ways and Means

The **Senate Committee** concurs with the Senate Subcommittee's recommendation in FY 2026.

Senate Committee of the Whole

The **Senate Committee of the Whole** concurs with the Senate Committee's recommendation in FY 2026.

Conference Committee

The **Conference Committee** concurs with the Special Committee on State Budget's recommendation in FY 2026 with the following adjustments:

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1. Add \$26.7 million SGF to reappropriate unspent funds in FY 2025 into FY 2026, including unspent scholarship funds (\$20.5 million) and funding for Blueprint for Literacy (\$6.2 million).
2. Add \$6.2 million SGF to fund a shortfall in Excel in CTE reimbursement and delete \$5.2 million in unused moneys for Johnson County Community College for apprenticeships student success, in FY 2026. This is a net increase of \$1.0 million SGF above the FY 2026 approved budget.

Legislative Approved

HB 2513 authorized the following statewide adjustments which were certified following the conclusion of the 2026 Session:

1. Delete \$8,514 SGF to eliminate funding for positions which have been vacant for at least 60 calendar days in FY 2026.

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FY 2027

Summary of Legislative Recommendations, FY 2027				
	SGF	All Other Funds	Total	FTE Positions
FY 2026 Approved, with Adjustments**	\$ 313,548,412	\$ 76,547,935	\$ 390,096,347	58.0
Agency Request	353,911,954	103,611,679	457,523,633	58.0
Special Committee on the State Budget (SBC)				
<i>Change from Agency Request</i>	<i>\$ (40,327,300)</i>	<i>\$ -</i>	<i>\$ (40,327,300)</i>	<i>-</i>
TOTAL – Special Committee	\$ 313,584,654	\$ 103,611,679	\$ 417,196,333	58.0
House Committees				
Higher Education Budget	\$ 33,393,748	\$ -	\$ 33,393,748	-
Appropriations	-	-	-	-
Committee of the Whole	-	-	-	-
<i>Subtotal – House Change from SBC</i>	<i>\$ 33,393,748</i>	<i>\$ -</i>	<i>\$ 33,393,748</i>	<i>-</i>
TOTAL – Current House Position	\$ 346,978,402	\$ 103,611,679	\$ 450,590,081	58.0
Senate Committees				
Ways and Means [Higher Education]	\$ 56,516,283	\$ -	\$ 56,516,283	-
Ways and Means	(20,000,000)	-	(20,000,000)	-
Committee of the Whole	-	-	-	-
<i>Subtotal – Senate Change from SBC</i>	<i>\$ 36,516,283</i>	<i>\$ -</i>	<i>\$ 36,516,283</i>	<i>-</i>
TOTAL – Current Senate Position	\$ 350,100,937	\$ 103,611,679	\$ 453,712,616	58.0
Legislative Approved				
Conference Committee	\$ 30,388,983	\$ -	\$ 30,388,983	-
Governor's Vetoes	-	-	-	-
Veto Overrides	-	-	-	-
Certifications	34,888	14,667	49,555	-
<i>Subtotal – Approved Change from SBC</i>	<i>\$ 30,423,871</i>	<i>\$ 14,667</i>	<i>\$ 30,438,538</i>	<i>-</i>
GRAND TOTAL – Final Approved	\$ 344,008,525	\$ 103,626,346	\$ 447,634,871	58.0

** Note : The approved budget includes expenditures in FY 2026 that are not included in the agency allocation for FY 2027. These expenditures are not included for FY 2027 as to better provide a point of comparison.

Agency

The **agency** requests \$457.5 million, including \$353.9 million SGF, and 58.0 FTE positions for FY 2027. This is an increase of \$67.4 million, including \$40.4 million SGF, above the amount approved for FY 2026 by the 2025 Legislature excluding one-time adjustments. The increase is primarily due to the agency's enhancement requests for energy projects (\$15.0 million SGF, with \$5.0 million each for KU, KSU, and WSU), student success (\$10.5 million SGF for two-year colleges and \$5.8 million SGF for the public universities), Blueprint for Literacy (\$5.5 million SGF), Kansans with some college no degree (\$2.0 million SGF), and regional stabilization funding for Washburn (\$1.5 million SGF). Additionally, the request includes the statutory transfer of \$32.7 million from the Kansas Campus Restoration Act fund.

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The request does not include the following items which were considered one-time expenditures in the FY 2026 budget: two-year college apprenticeships (\$14.3 million SGF), technical college operating grant (\$7.0 million SGF), and community college capital outlay aid (\$5.0 million SGF).

Special Committee on the State Budget

The **Special Committee** concurs with the agency request for FY 2027 with the following adjustments:

Two-Year Colleges

1. Delete \$10.5 million SGF for student success initiative funding for the two-year colleges.

Public Universities

2. Delete \$5.0 million SGF for the Nuclear Research Accelerator at KSU to develop facilities for lab-based courses and nuclear energy research.
3. Delete \$5.0 million SGF for the Kansas Center for Energy production at KU to develop an analysis of the state's energy potential, identify development pathways, and develop partnerships.
4. Delete \$5.0 million SGF for WSU to implement a future energy program focused on researching aerospace and automotive propulsion and battery technologies.
5. Delete \$5.8 million SGF for student success initiative funding for the public universities.
6. Delete \$1.5 million SGF for regional growth and development funding at Washburn University.

Systemwide

7. Delete \$2.0 million SGF to develop a program to re-enroll residents with some college education but no degree.
8. Delete \$5.5 million SGF to not continue funding the Blueprint for Literacy program.

House Committees

House Committee on Higher Education Budget

The **House Budget Committee** concurs with the Special Committee's recommendation for FY 2027 with the following adjustments:

1. Add \$5.5 million SGF to continue funding the Blueprint for Literacy program and add language that the agency shall conduct coaching for teachers or the funding is lapsed.
2. Add language prohibiting the agency from charging an administrative fee or surcharge on funding transfers to the universities.
3. Add language requiring the agency submit a report detailing limitations resulting in scholarship reappropriations from FY 2026.

Two-Year Colleges

4. Add \$14.3 million SGF for two-year college business/industry and apprenticeships and add language outlining the amount to be distributed to each community and technical college and add further language requiring the community colleges to refund the money if they increase the mill levy.

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5. Add \$8.9 million SGF for the state share of tiered and non-tiered courses, including \$5.3 million SGF for tiered courses and \$3.6 million SGF for non-tiered courses, and add language outlining the amount to be distributed to each community and technical college.
6. Add \$5.0 million SGF for community and technical college capital outlay aid and add language outlining the amount to be distributed to each community and technical college and add further language requiring the community colleges to refund the money if they increase the mill levy.
7. Add \$5.0 million SGF and rename the 2-year student success account to the 2-year student investment account and add language allocating the funding to community and technical colleges and add language that the funding is a one-time appropriation.
8. Delete \$10.0 million SGF, including deleting \$10.5 million SGF from Excel in CTE (SB 155) and adding \$500,000 SGF to the Tuition for Accelerating Opportunities for Kansas (A-OK) and GED Accelerator account for FY 2027. Add language limiting funding Excel in CTE to: courses eligible for the Kansas Promise Scholarship Act, juniors or seniors with a GPA of 2.0 who have earned one-half of their schools' credit hours required for graduation, such students that have not previously failed the same course, and students that have not previously failed two Excel in CTE courses. Add further language allowing the community and technical colleges to collect tuition and fees from the high school student if such student is deemed ineligible for reimbursement for FY 2027. Add further language limiting A-OK funds to Promise Act eligible technical education classes.
9. Add \$7.0 million SGF to continue the technical college operating grant.

State Universities

10. Delete \$2.3 million SGF for need based aid for the state universities.
11. Add language to provide a report on the formula for allocating Educational Building Fund moneys based on square footage.
12. Add language requiring a report on the restructuring and reallocation of resources at all universities showing a 10 percent reduction in the university's administrative leadership expenditures and employees, excluding faculty and support staff, to the House Committee on Higher Education Budget.
13. Add language directing the agency to require that any tenured faculty member who is placed on a one-year improvement plan shall not be granted an additional one-year improvement plan and add language requiring a report on the Post Tenure Review policy to the House Committee on Higher Education Budget.
14. Add language prohibiting any increases for tuition for the 2026-2027 academic year over the amounts set for academic year 2025-2026.

House Committee on Higher Education Budget

The **House Budget Committee** concurs with the Special Committee's recommendation for FY 2027 with the following adjustments:

1. Delete language limiting Excel in CTE (SB 155) and A-OK funding to Promise Act-eligible courses.

House Committee of the Whole

The **House Committee of the Whole** concurs with the House Committee's recommendation for FY 2027.

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Senate Committees

Senate Committee on Ways and Means – Higher Education Subcommittee

The **Senate Subcommittee** concurs with the Special Committee's recommendation for FY 2027 with the following adjustments:

1. Add \$5.0 million SGF to continue funding the Blueprint for Literacy program.

Two-Year Colleges

2. Add \$14.3 million SGF for two-year college business/industry and apprenticeships and add language outlining the amount to be distributed to each community and technical college.
3. Add \$10.5 million SGF for two-year college student success initiative and add language outlining the amount to be distributed to each community and technical college.
4. Add \$8.9 million SGF for the state share of tiered and non-tiered courses, including \$5.3 million SGF for tiered courses and \$3.6 million SGF for non-tiered courses, and add language outlining the amount to be distributed to each community and technical college.
5. Add \$5.0 million SGF for community college capital outlay aid (for a total of \$12.4 million SGF) and add language outlining the amount to be distributed to each community and technical college.
6. Delete \$10.0 million SGF, including deleting \$10.5 million SGF from tuition for technical education and adding \$500,000 SGF to the Tuition for Accelerating Opportunities for Kansas and GED Accelerator fund for FY 2027. Add language limiting funding to courses eligible for the Kansas Promise Scholarship Act, juniors or seniors, students that have not previously failed the same course, and students that have not previously failed two Excel in CTE courses. Add further language allowing the community and technical colleges to collect tuition and fees from the high school student if such student is deemed ineligible for reimbursement for FY 2027. Add further language limiting A-OK funds to Promise Act eligible technical education classes.
7. Add \$7.0 million SGF for the technical colleges operating grant.

State Universities

8. Add \$5.0 million SGF for the Nuclear Research Accelerator at KSU to develop facilities for lab-based courses and nuclear energy research.
9. Add \$5.0 million SGF for Funding for the Kansas Center for Energy Production at KU to develop an analysis of the state's energy potential, identify development pathways, and develop partnerships.
10. Add \$5.8 million SGF for student success initiative funding for the public universities.

Senate Committee on Ways and Means

The **Senate Committee** concurs with the Senate Subcommittee's recommendation for FY 2027 with the following adjustments:

1. Delete \$10.0 million SGF for 2-year student success initiatives. This leaves \$500,000 SGF in the appropriation.
2. Delete \$5.0 million SGF to not continue funding the Blueprint for Literacy program.
3. Delete \$5.0 million SGF to not fund the Kansas Center for Energy Production at KU.

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Senate Committee of the Whole

The **Senate Committee of the Whole** concurs with the Senate Committee's recommendation for FY 2027.

Conference Committee

The **Conference Committee** concurs with the Special Committee on State Budget's recommendation for FY 2027 with the following adjustments:

1. Add \$2.7 million SGF to continue funding the Blueprint for Literacy program, and add language that the agency shall conduct coaching for teachers or the funding is lapsed, for FY 2027.
2. Add language to provide a report on the formula for allocating Educational Building Fund moneys based on square footage for FY 2027.
3. Add language directing the agency to require that any tenured faculty member who is placed on a one-year improvement plan shall not be granted an additional one-year improvement plan and add language requiring a report on the Post Tenure Review policy to the House Committee on Higher Education Budget for FY 2027.
4. Add language that the agency may not charge an administrative fee or surcharge on funding transfers to the universities for FY 2027.
5. Add language requiring a report detailing limitations resulting in scholarship reappropriations from FY 2026 for FY 2027.
6. Add language requiring a report on the restructuring and reallocation of resources at all universities showing a 10 percent reduction in the university's administrative leadership expenditures and employees, excluding faculty and support staff, to the House Committee on Higher Education Budget for FY 2027.

Two-Year Colleges

1. Add \$14.3 million SGF for two-year college business/industry and apprenticeships and add language outlining the amount to be distributed to each community and technical college and add further language requiring the community colleges to refund the money if they increase the mill levy for FY 2027.
2. Add \$8.9 million SGF for the state share of tiered and non-tiered courses, including \$5.3 million for tiered courses and \$3.6 million for non-tiered courses, and add language outlining the amount to be distributed to each community and technical college for FY 2027.
3. Add \$5.0 million SGF for community and technical college capital outlay aid and add language outlining the amount to be distributed to each community and technical college and add further language requiring the community colleges to refund the money if they increase the mill levy for FY 2027.
4. Add \$2.5 million SGF and rename the 2-year student success account to the 2-year student investment account and add language allocating the funding to community and technical colleges and add language that the funding is a one-time appropriation for FY 2027.
5. Delete \$10.0 million SGF, including deleting \$10.5 million SGF from tuition for technical education and adding \$500,000 SGF to the Tuition for Accelerating Opportunities for Kansas and GED Accelerator fund for FY 2027. Add language limiting funding to: juniors or seniors, students that have not previously failed the same course, and students that have not previously failed two Excel in CTE courses. Add further language allowing the community and technical colleges

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to collect tuition and fees from the high school student if such student is deemed ineligible for reimbursement for FY 2027. Add further language indicating legislative intent to cap the funding at \$50.0 million SGF for future years.

6. Add \$7.0 million SGF to continue the technical college operating grant.

Legislative Approved

HB 2513 authorized the following statewide adjustments which were certified following the conclusion of the 2026 Session:

1. Add \$49,555, including \$34,888 SGF, to implement the pay plan approved by the 2026 Legislature for FY 2027.